

FOR PLANNING COMMISSION USE ONLY Rezoning No. _____ Date Filed: _____

WASHINGTON COUNTY PLANNING COMMISSION	
ZONING ORDINANCE MAP AMENDMENT APPLICATION	Į

Brandon Green

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Applicant 4221 Mathewson Drive NW, Washington, DC 20011	□Attorney	□Contract Purchaser □Consultant
Address Zachary J. Kieffer, Esq.	240-513-4332	
Primary Contact 19405 Emerald Square, Suite 2100 Office 202 Hagerstown, MD 21742	Phon zach@zkiefferlaw.	e Number com
Address	E-ma	il Address
19223 Manor Church	-	Tax 17 19-00097
Property Location: 0068	n17/	<u> </u>
Tay Many Cride	Parcel No :	Acreane.
Tax Map: Grid:	RB	Overlav
Current Zoning:		
RAH ELIZABETH TOZER NOTARY PUBLIC REGISTRATION # 7786358	Dr. Dr	
MONWEALTH OF VIRGINIA Y COMMISSION EXPIRES OCTOBER 31, 2022 Subscribed and sworn before me this(p		nt's Signature $.20 20$.
My commission expires on 10 31/2022		
	Atota	a. Dutati
	NOLA	ry Public
FOR PLANNING C	OMMISSION USE ONLY	
□ Application Form □ Fee Worksheet	OMMISSION USE ONLY	
□ Application Form □ Fee Worksheet □ Application Fee	OMMISSION USE ONLY Names and Addres Confronting P Vicinity Map	sses of all Adjoining roperty Owners
 Application Form Fee Worksheet Application Fee Ownership Verification 	OMMISSION USE ONLY Names and Addres Confronting P Vicinity Map Justification Stater	sses of all Adjoining roperty Owners nent
□ Application Form □ Fee Worksheet □ Application Fee	OMMISSION USE ONLY Names and Addres Confronting P Vicinity Map	sses of all Adjoining roperty Owners nent



WASHINGTON COUNTY DEPARTMENT OF PLANNING & ZONING FEE WORKSHEET FOR PLANNING COMMISSION USE ONLY Rezoning No. _____ Date Filed: _____

PLEASE COMPLETE ONLY THE SECTION THAT APPLIES.

Applicant's Name: Brandon Green	Date: October 27, 2020
Zoning Ordinance Map Amendment	
Zoming Oromanee wap Partenamene	
Number of Acres * <u>65.37</u> x \$20.00 [1 acre minimum]	
	ć 1 307 40
per acre	
Engineering Review Fee	
Engineering Keview Fee	······
	ć 45.00
Technology Fee	<u>\$ 15.00</u>
TOTAL FEES DUE – MAP AMENDM	1EN17., 5 <u>3,472.40</u>
*Minimum charge of \$20.00 [if less than one acre]	
Text Amendment	\$ 2,000.00
Choose One: 🗆 Adequate Public Facilities Ordinance	
Forest Conservation Ordinance	
🗆 Solid Waste Plan	
Subdivision Ordinance	
Water and Sewer Plan	
□ Zoning Ordinance	
□ Other:	\$ 15.00
Technology Fee	
TOTAL FEES DUE - TEXT AMENDM	
TOTAL FEES DUE – TEXT AIVIENDIV	1EN1:\$ 2,015.00
Forest Conservation Exemption	\$ 25.00
Technology Fee	<u>\$ 15.00</u>
TOTAL FEES DUE – FOREST EXEMP	2TION \$ 40.00

Please make checks payable to "Washington County Treasurer".

North American Title Company Elle No. 04-2067-12DBK

File No. 04-2067-12DBK Tax ID # 19-000923 CLERK OF CIRCUIT COURT WASHINGTON COUNTY



This Deed, made this 29th day of October, 2004, by and between KIMBERLY A. SCHMIDT, party of the first part, Grantor; and BRANDON GREEN, as to an undivided 50% AND JOSEPH FARONE and DAVID V. KEMPTON, JOINT TENANTS WITH RIGHT OF SURVIVORHISP, as to an undivided 50% interest, parties of the second part, Grantees.

- Witnesseth -

That for and in consideration of the sum of ONE MILLION ONE HUNDRED NINETY THOUSAND AND 00/100 DOLLARS (\$1,190,000.00), which includes the amount of any outstanding Mortgage or Deed of Trust, if any, the receipt whereof is hereby acknowledged, the said Grantor does grant and convey to the said BRANDON GREEN and JOSEPH FARONE and DAVID V. KEMPTON, with interests as stated above, TENANTS IN COMMON AS TO THE WHOLE, in fee simple, all that lot of ground situate in Washington County, Maryland and described as follows, that is to say:

All that tract of land or Farm, together with the improvements thereon, situated and lying to the East of Antietam Creek, South of Monroe Road, and West of Wheeler Road in Election District No. 10, Washington County, and being particularly described on a plat prepared by J.H. Selbert, and shown and designated as "Remaining Lands" on the plat entitled "Plat of the property of Mrs. Helene R. Crane", which plat is recorded among the Land Records of Washington County, Maryland at Plat folio 1554, containing 65.37 acres of land, more or less.

BEING the same land conveyed to the Grantor herein by Deed recorded in Liber 2095, Folio 722, among the aforesaid Land Records

Title Insurer: Commonwealth Land Title Insurance Company

Tax Account No. 19-000923

Together with the buildings and improvements thereon erected, made or being; and all and every, the rights, alleys, ways, waters, privileges, appurtenances and advantages thereto belonging, or in anywise appertaining.

To Have and To Hold the said tract of ground and premises above described and mentioned, and hereby intended to be conveyed, together with the rights, privileges, appurtenances and advantages thereto belonging or appertaining unto and to the proper use and benefit of the said BRANDON GREEN, JOSEPH FARONE and DAVID V. KEMPTON, with interests and tenancy as stated above, in fee simple.

And the said party of the first part hereby covenants that he has not done or suffered to be done any act, matter or thing whatsoever, to encumber the property hereby conveyed; that he will warrant specially the property hereby granted; and that he will execute such further assurances of the same as may be requisite.

THP FD SURE 2 NECORDING FEE	18.66 19.65
RECORDATION T	9 ,044.0 5,50.0
TOTAL	15,634,68
R est Haði Djin lih	Rept # 15839 Blk # 782
Nov 10, 2004	09:59 au

A | 7 7 LERK OF CIRCUIT COURT WASHINGTON COUNTY As Witness the hand and seal of said Grantor, the day and year first above written. WITNESS: Seal} KIMBERLY State of Maryland Montgomery County, to wit: I hereby certify that on this 29th day of October, 2004, before me, the subscriber, a Notary Public of aforesaid jurisdiction, personally appeared KIMBERLY A. SCHMIDT, the Grantor herein, known to me (or satisfactorily proven) to be the person whose name is subscribed to the within instrument, and acknowledged the same for the purposes therein contained, and further acknowledged the foregoing Deed to be her act, and in my presence signed and sealed the same, giving oath under penalties of perjury that the consideration recited herein is correct. IN WITNESS WHEREOF, I hereunto set my hand and official seal. VINATO David Kanaloroom, Notary Public Mentgomery County, State of Maryland My Commentation Explores 6(1/2005 HOTPRY PUBLIC Notary Mublic My Commission Expires: THIS IS TO CERTIFY that the within Deed was prepared by, or under the supervision of the undersigned, an Attorney duly admitted to practice before the Court of Appeals of Maryland. David Kanstoroom **DENNIS J. WEAVER** CLERK OF THE CIRCUIT COURT FOR WASHINGTON COUNTY AFTER RECORDING, PLEASE RETURN TO: IMPROVEMENT FEE 00 North American Title Company RECORDING FEE. ð 4733 Bethesda Avenue, Suite 801 HECORDING TAX 9046.00 Bethesda, MD 20814 COUNTY TRANSFER TAX -TRANSFER TAX 594 5950 File No. 04-2067-12 TOTAL 1503400 10001-4 2004 CEIVED FOR TRANSFER AGRICULTURE TAX State Department of ACREAGE Assessments & Taxation shington (**CLERK** 0.5858-075-5

WASHINGTON COUNTY CIRCUIT COURT (Land Records) DJW 2491, p. 0177, MSA_CE18_2441. Date available 11/15/2004. Printed 10/28/2020.

cortain tay nay	ments must be withheld w ership of real property is re	ax General Article. Section 10-912 states th hen a deed or other instrument that affects peorded. The requirements of \$ 10-912 do n
apply when a	transferor provides a certi erred property is the transfe	ification of Maryland residence or certification
	1. Transfe	ror Information
Name of Transferor		
KIMBERLY A.	SCHMIDT	
	\wedge	for Exemption
Resident	1-	ident of the State of Maryland.
Status	 Transferor is a reside General Article, I am a this document on Trans 	ent entity under § 10-912(A)(4) of Maryland's Tax an agent of Transferor, and I have authority to sign sferor's behalf.
Principal Residence	Although I am no lon is my principal residence	ger a resident of the State of Maryland, the Property ce as defined in IRC § 121.
Under penalt	f	I have examined this declaration and the
to the best of	my knowledge, it is true,	correct, and complete.
to the best of 3a. Individua	my knowledge, it is true,	correct, and complete.
	my knowledge, it is true,	correct, and complete.
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-2491 0179

CLERK OF CIRCUIT COURT WASHINGTON COUNTY

AFFIDAVIT AS TO TOTAL PAYMENT PURSUANT TO SECTION 10-912(B)(2) OF THE TAX-GENERAL ARTICLE OF THE ANNOTATED CODE OF MARYLAND

The undersigned make(s) oath, in due form of law and under the penalties of perjury, that the following is true to the best of my/our knowledge, information and belief, in accordance with Section 10-912(b)(2) of the Tax-General Article of the Annotated Code of Maryland, (the "withholding law") as follows:

- That KIMBERLY A. SCHMIDT, is/are the transferor(s) of that real property described in the accompanying deed, commonly known as: Property Address: 19223 MANOR CHURCH ROAD, BOONSBORO, MD 21713, (the "property");
- That I/we have examined the settlement statement prepared in connection with the transfer of the property, including both the gross amounts due to me/us and the listing of expenses and adjustments which result in a reduction in the net proceeds due to me/us;
- 3. That with respect to the determination of "total payment," stated below, for the purpose of the withholding law: (a) the "total payment," includes the fair market value of any property transferred to me/us as part of the sale; (b) in calculating the deductions from gross proceeds, "debts incurred in contemplation of sale" (meaning debts secured by the property that were incurred within 120 days of the sale, such as loan funds received from a financing or a previous or new line of credit within the past 120 days prior to the sale of the property) were <u>not</u> deducted from gross proceeds and (c) in calculating the deductions from gross proceeds, only my/our expenses arising out of the sale or exchange of the property have been deducted; and
- 4. That the amount of "total payment" for the purpose of the withholding law is $\frac{473}{\sqrt{93} \cdot 22}$.

DATED this 29th day of October, 2004,

WITNESS:

KIMBERLY A. SCH

NOTARY

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State of Maryland

Montgomery County, to wit:

I hereby certify that on this 29th day of October, 2004, before me, the subscriber, a Notary Public of aforesaid jurisdiction, personally appeared KIMBERLY A. SCHMIDT, the Grantor herein, known to me (or satisfactorily proven) to be the person whose name is subscribed to the within instrument, and acknowledged the same for the purposes therein contained, and further acknowledged the foregoing to be her act, and in my presence signed and sealed the same, giving oath under penalties of perjury that the foregoing are true and correct.

IN WITNESS WHEREOF, I hereunto set my hand and official seal.

Notary Public

David Kanstoroom, Notary Public Monlessnery County, State of Maryland My Commission Expires 8/1/2005

My Commission Expires:

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				WASHING	CIRCUIT CO	DURT TY			
	State of M	Iaryland Lan	d Instru	ument Inta	ke Sheet				
	Information prov	City X County: Washington vided is for the use of the Clerk's Office and State Department of							
	Ascessiii	ents and Taxation, and the County Finance Office only. Print in Black Ink Oniy All Copies Must Be Legible)							
	Type(s)	([] Chi	eck Box if Ad	dendum Intake Fo fortgage	orm is Attached Other	<u>.)</u>	Other		
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		Other	anter The TR	S	tor Liber/Folio	S	lap	Parcel N	Var. LOG
<u> </u>	Description of	District Prop	erty Tax ID N 19-000923		2095/722		nap		1(5)
	Property	1	ubdivision Na ONROE RO		Lot (3a)	Block(3b)	Sect/AR(3c)	Plat Ref.	SqFt/Acreage(4)
	SDAT requires submission of all	Location/A	ddress of Pro	perty Being Conv	eyed (2)		······		J
	applicable information. A maximum of 40	19223 MANOR C		AD, BOONSBO ntifiers (if applica		3 .	Wate	r Meter Accou	nt No.
	characters will be	Uner	Property fue						
	indexed in accordance with the priority cited in	Residential [X] or			imple X or G	round Rent Amount: Ft/Acreage Transforred:			
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		If Partial Conveyance		ements Conveyed: or(s) Name(s)			Doc. 2 -	Grantor(s) Na	me(s)
				or (s) reanic(s)			GREEN by/thr		
			KIMBERLY A. SCHMIDT			JOSEPH FARONE DAVID V. KEMPTON			
<u> </u>	Transferred					DAVID V K	EMPTON		
	Transferred From	KIMBERLY A. SO		If Different from (Grantor(s)			ecord, if Differ	cat from Grantor(s)
		KIMBERLY A. So Doc. 1 - Owner(s) of Record,		Grantor(s)		- Owner(s) of R		
3	From	KIMBERLY A. Se Doc. 1 - Owner(BRANDON GREI	s) of Record, loc. 1 – Grant EN by/thru R	lee(s) Name(s)		Doc. 2 -	- Owner(s) of R	Grantee(s) Na	
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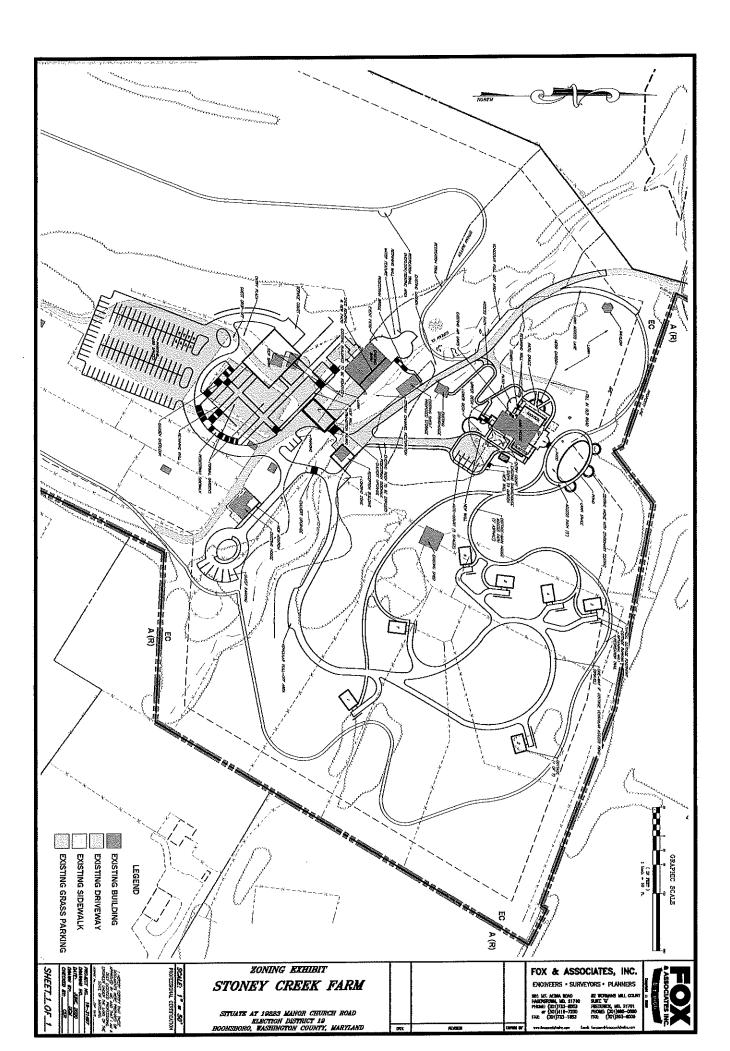
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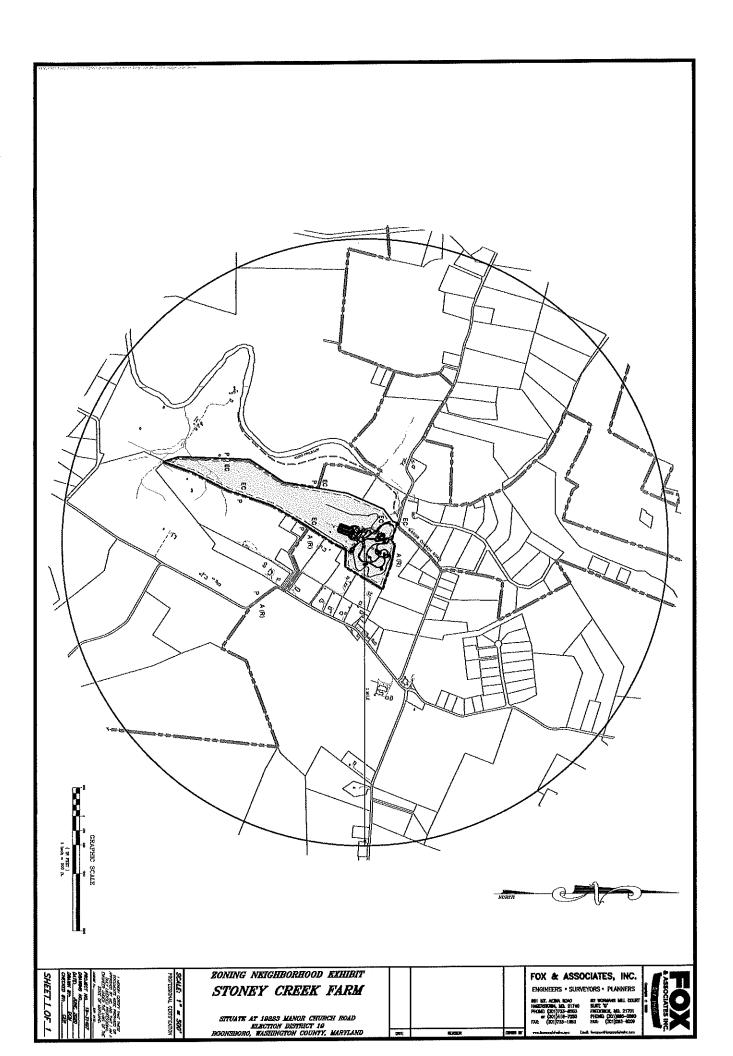
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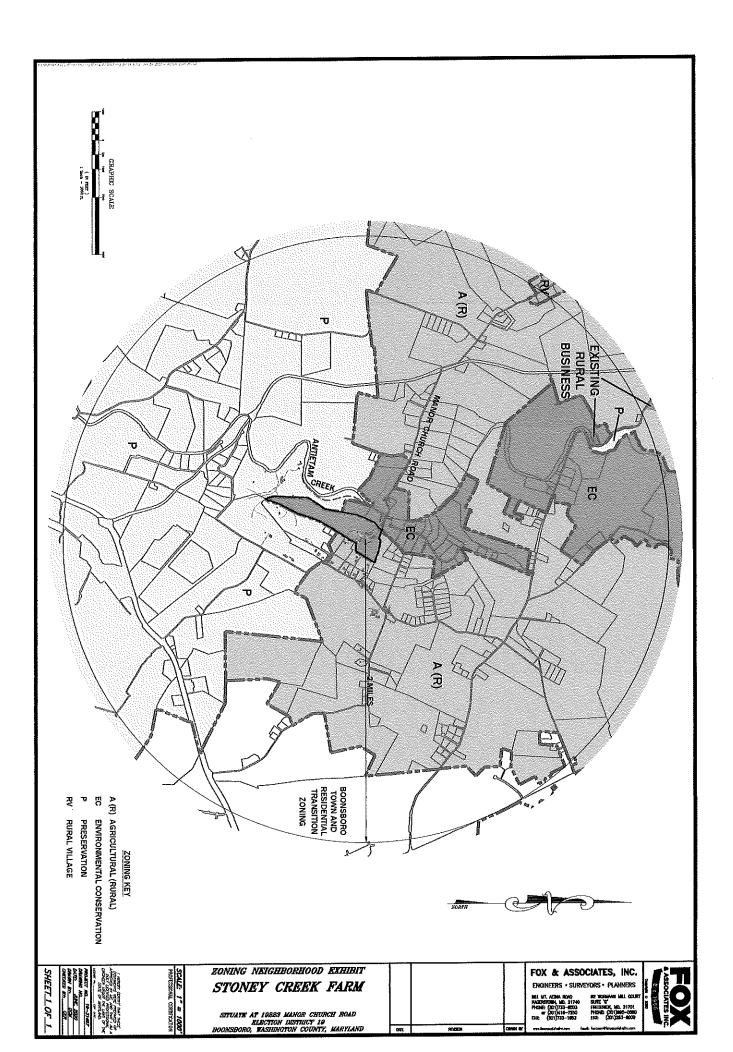
19223 Manor Church Road, Boonsboro, MD 21713 Information derived from SDAT property information

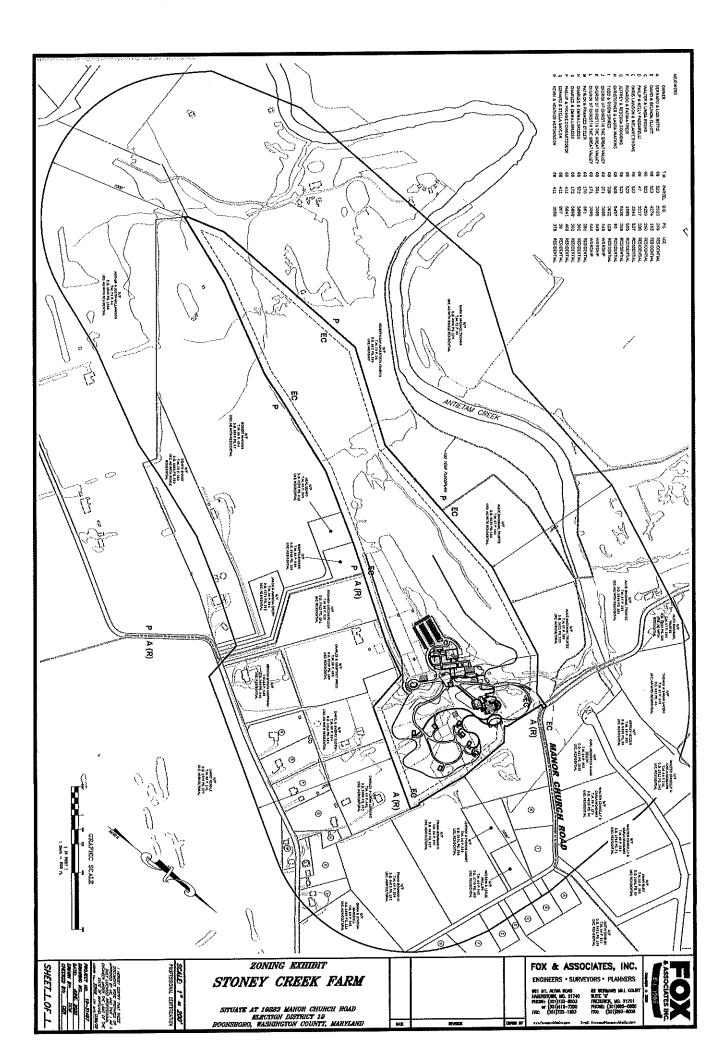
- Map: 0067 Parcel: 0255
 Record Owner: Alice G. Backman Trustee
 Premises Address: 0 Manor Church Road, Boonsboro, MD 21733
 Mailing Address: 1010 McCauley Court, Hagerstown, MD 21740
- Map: 0067 Parcel: 0383
 Record Owner: Alice G. Backman Trustee
 Premises Address: 19121 Manor Church Road, Boonsboro, MD 21713
 Mailing Address: 1010 McCauley Court, Hagerstown, MD 21740
- Map: 0068 Parcel 0355
 Record Owner: Carl & Ann Anderson
 Premises Address: 7501 Overlook Drive, Boonsboro, MD 21713
 Mailing Address: Same as Premises
- Map: 0068 Parcel 0327
 Record Owner: Frank S. Bowman, III
 Premises Address: 0 Monroe Road, Boonsboro, MD 21731
 Mailing Address: 9430 Stottlemeyer Road, Boonsboro, MD 21731
- Map: 0068 Parcel 0481
 Record Owner: Charles & Emma Lorusso
 Premises Address: 0 Wheeler Road, Boonsboro, MD 21713
 Mailing Address: 7228 Wheller Road, Boonsboro, MD 21713
- Map: 0068 Parcel: 0534
 Record Owner: Daryl & Sherry Olden
 Premises Address: 7142 Wheeler Road, Boonsboro, MD 21713
 Mailing Address: Same as Premises
- Map: 0068 Parcel: 0489
 Record Owner: Charles & Courtney Wren
 Premises Address: 7136 Wheeler Road, Boonsboro, MD 21713
 Mailing Address: Same as Premises
- Map: 0068 Parcel: 0510
 Record Owner: Daryl & Sherry Olden
 Premises Address: 7134 Wheeler Road, Boonsboro, MD 21713
 Mailing Address: 7142 Wheeler Road, Boonsboro, MD 21713

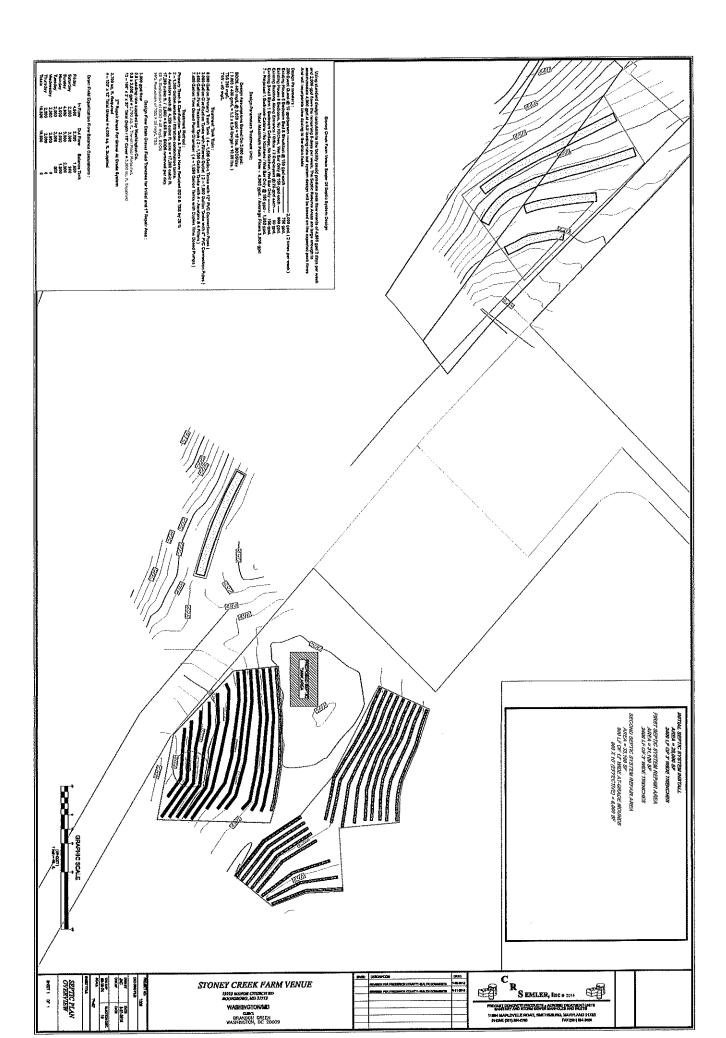
- Map: 0068 Parcel: 0569
 Record Owner: Bretta Snyder
 Premises Address: 19422 True Grace Lane, Boonsboro, MD 21713
 Mailing Address: Same as Premises
- Map: 0068 Parcel: 0569
 Record Owner: Neal E. Beard
 Premises Address: 19426 True Grace Lane, Boonsboro, MD 21713
 Mailing Address: 19405 True Grace Lane, Boonsboro, MD 21713
- Map: 0068 Parcel: 0434
 Record Owner: Robert L. Watkins
 Premises Address: 19405 True Grace Lane, Boonsboro, MD 21713
 Mailing Address: 19552 Mill Point Road, Boonsboro, MD 21713
- Map: 0073 Parcel: 0063
 Record Owner: Arthur & Judith Williamson
 Premises Address: 6924 Girl Scout Road, Boonsboro, MD 21713
 Mailing Address: Same as Premises
- Map: 0072 Parcel 0026
 Record Owner: Potomac Conference Corporation of Seventh Day Adventists
 Premises Address: 6701 & 6703 Girl Scout Road, Boonsboro, MD 21713
 Mailing Address: 606 Greenville Avenue, Staunton, VA 24401













October 28, 2020

Re: Justification Statement: 19223 Manor Church Road, Boonsboro, MD 21713 (the "Property"); Rural Business (RB) District Application

REQUEST

Application is made by Brandon Green (the "Applicant") for a Map Amendment to the current Washington County Zoning Map, amending the Property (Tax Map 0068, Parcel 0174) with the RB District Overlay, to expand and renovate the existing bed and breakfast and event center operating as "Stoney Creek Farm". The Applicant's intended use is categorized as a "Hotel" which is a principally permitted use in the RB District, as indicated in Article 3, Table 3.3(1) of the Washington County Zoning Ordinance (the "Ordinance").

BACKGROUND

The Property consists of +/- 65.37 acres and is located at 19223 Manor Church Road, Boonsboro, MD 21713. The Applicant claims title to the Property by virtue of a Deed dated November 11, 2004 and recorded among the Land Records of Washington County at Liber 2491, folio 0176¹. The Property is more particularly identified as "Remaining Land" on the "Plat of the Property of Mrs. Helene F. Crane", recorded among the Plat Records of Washington County, Maryland at Plat No. 1554 and is zoned EC Environmental Conservation. Improvements on the Property consist of multiple buildings, including a main farm house built in the early 1800s with an area of +/- 4,830 square feet, a bank barn from the mid 1800s containing +/- 6,350 square feet, a guest house built in the 1980s containing +/- 2,260 square feet, a +/- 440 square foot office, a woodworking shop and multiple smaller structures scattered throughout the Property. Additional features include the original spring house, smokehouse and various storage facilities.

Proposed Improvements- The following proposed improvements to the Property are more particularly shown on the "Master Plan," attached hereto and incorporated herein as "Exhibit A".

• The Applicant's contemplated improvements to the Property in conjunction with

¹ Subsequent Deeds to the Property have been recorded among the Land Records of Washington County, namely: 1) Liber 4814, folio 0086 and 2) Liber 6169, folio 0148. These deeds have changed the ownership structure of the Property, but the principals have generally remained the same since the recording of the Deed stated above.

this application consist of an expansion of the main historic house including the addition of a commercial kitchen, restrooms and solarium. It is important to note that the Applicant is not increasing additional event capacity.

- Renovations and upgrades to the five suites in the main house are also planned.
- The guest house will undergo an entire renovation to create eight estate rooms.
- Seven cottages of +/- 600-700 sf each are planned and to be situated on that portion of the Property identified on the Master Plan as the "Cottage Environs".
- The existing barn will be restored into an open-air pavilion of approximately 5,600 square feet.
- A new barn and event space of approximately 5,600 square feet will be built on the site adjacent to the old barn within the footprint of a previously removed structure.
- Renovations and expansion of the office to accommodate guest check-in, operations and overnight staff quarters.
- Other amenities to be offered include renovations to the 100 square foot spring house, new and upgraded roads, walkways, parking, gardens and trails throughout the Property.
- The Applicant also intends to install new septic system with state-of-the-art technology and solar array panels to serve the Property and upgrade the stormwater management features and stream buffers.

In total, the renovations and upgrades will result in 5 historic rooms in the Main House, along with 8 estate rooms and 7 cottages upon the Property for a total of 20 overnight accommodations. The Applicant contemplates a unique, luxury-class venue for the Property, which would be the first of its kind in in Washington County. The Applicant anticipates a capital investment in the Property of at least \$12 million. Having secured the services of local counsel, Fox & Associates, Inc., and C.R. Semler, Inc., the Applicant has also partnered with Maryland vendors: Benton Design, Kimley-Horn, McMillen Metro and anticipates continuing to add local vendors to complete the renovations. Post-construction, Stoney Creek Farm will work with local farmers and small businesses to procure locally sourced products and services including meat, dairy and produce for service to guests, and supplies for the business operations. The Applicant envisions Stoney Creek Farm involved as an asset and partner for the community, providing ten (10) full time and twenty (20) part-time jobs and contributing substantially to the tax base. Upon completion of the renovations, Stoney Creek Farm, will become a destination venue, highlighting the rich history, culture and charm of the County.

APPELLATE HISTORY

Applicant submitted a request for special exception to the Board of Zoning Appeals of Washington County (the "BZA") in Appeal No. AP2006-115. A public hearing was held before the BZA on September 27, 2006, at which neither opposing testimony nor evidence was presented. By written opinion dated October 26, 2006, the BZA granted a special exception to allow receptions, meetings, and other social events in an existing barn in connection with Stoney Creek Farm's Bed & Breakfast.

Thereafter, and during the course of converting the barn to a reception facility, the Applicant received a list of road improvements from the Washington County Engineering Department required for Manor Church Road to meet the adequacy requirements for a reception facility. In a letter dated March 19, 2007 from Mark Stranksy at the Washington County Engineering Department (the "Stransky Letter"), Mr. Stransky informed the Applicant that Manor Church Road would need to be widened, and four hillcrests might require flattening. As a result of the determination in the Stransky Letter, Applicant filed a request to the BZA in Appeal No.: AP2007-068, for variance from the road adequacy requirements set forth in the Stransky Letter. A public hearing was held before the BZA on August 22, 2007, at which Applicant and opponents of the request produced testimony. By written opinion dated September 20, 2007, the BZA granted the Applicant a variance from the road adequacy requirements under the Adequate Public Facilities Ordinance (the "APFO").

In granting the variance, the Board determined: (1) the requirements imposed by the APFO would result in extraordinary hardship² to the Applicant³; (2) the physical features and characteristics of the proposed plat or site plan are such that a waiver would not impair the intent and purpose of the requirement; (3) the variance will not endanger or present a threat to the public health, safety, or welfare; and (4) granting the variance would observe the spirit of the APFO and secure public safety and welfare.

This decision was appealed to the Circuit Court of Washington County. By written opinion dated May 19, 2008, the Circuit Court affirmed the decision of the BZA, upholding the grant of the variance.

JUSTIFICATION

- 1. <u>Bulk Regulations</u>. The proposed Map Amendment sought by the Applicant satisfies the Bulk Regulations required by the Ordinance for an RB District overlay as more specifically shown on Exhibit B:
 - a. Lot Size: Minimum 40,000 sf the Property contains +/- 65.37 acres, well above the minimum lot size.
 - b. Front Yard Building Setback: 40 feet from a Minor Collector or Local Public Road Right of Way or 50 feet from a Major Collector or Arterial Public Road Right of Way- Proposed use complies with all front yard setbacks, as shown on Exhibit B.
 - c. Side and Rear Yard Building Setbacks: 50 feet from a property zoned for or occupied by a Residential Land Use; 25 feet from a property zoned for or occupied by a Non-Residential Land Use- Proposed use complies with all side and rear yard setbacks, as shown on Exhibit B.
 - d. Height: No proposed or existing structure is or shall be greater than 35 feet.
 - e. Lot Coverage: Maximum 65%. The footprint of the buildings contemplated

² The APFO defines "Extraordinary Hardship" as "a condition that exists when strict compliance with this Ordinance would result in an unusually and extraordinarily severe financial economic impact on the owner or developer."

³ The $\hat{B}ZA$ determined that estimated costs to improve the road are in the neighborhood of \$902,000.00, which would have increased project costs by 450%.

by Applications renovations is less than 65% of the area of the Property.

- f. Parking: As shown on Exhibit B, the Applicant anticipates the creation of approximately 123 parking spaces. All off-street parking facilities shall be in accordance with Article 22, Division I of the Ordinance.
- g. Signage: Though no signage is proposed at this time, any subsequent signage shall conform to the requirements set forth in Section 22.23 of the Ordinance.
- h. Lighting: Any and all building mounted or freestanding lighting shall be constructed so that light and glare are directed toward the ground.
- i. Outside storage of materials is not contemplated.
- j. Screening: Trash, refuse or recycling receptacles shall be screened from public view.
- 2. The proposed RB District is not within any designated growth area identified in the Washington County Comprehensive Plan.
- 3. The existing lane on the Property will remain the ingress/egress point to access Manor Church Road. Manor Church Road is classified as a State Road. The adequacy of Manor Church Road has been extensively examined and litigated in connection with AP2007-068, as discussed above. Though the renovation and expansion of Stoney Creek Farm necessitated this appeal and accompanying rebranding of the use as a Hotel, the Applicant's actual use of the Property does not materially differ from the use contemplated when the Board of Zoning Appeals granted the variance in AP2007-068. The Applicant envisions Stoney Creek Farm as a destination inn and venue. Upon arrival by guests, most, if not all activities will take place on-site. Guests will remain at the Property for the majority of their stay, thus negating concerns about increased traffic on Manor Church Road. In any event, the traffic is anticipated to be less than the 25 peak hour trips contemplated in the Stransky Letter. While the Applicant was granted a special exception from compliance with the APFO's road adequacy provisions, in practice, the use of Manor Church Road will not endanger public health, safety and welfare and will continue to provide safe and usable access to the Property.

The Applicant re-examined the issue of road adequacy and trip generation with Mike Nalepa, Senior Traffic Engineer with Street Traffic Studies, Ltd. As more particularly set forth in Mr. Nalepa's letter, attached hereto and incorporated herein as "Exhibit C," Morning and Evening Peak Hour trips are estimated at 14 and 11, respectively. Mr. Nalepa thus concludes a full traffic study is not necessary, as Applicant's intended use does not surpass the 25 peak hour trip threshold. Moreover, anticipated trips by commercial truck traffic is well below the 40% threshold, further alleviating the need for a traffic study. Despite general and anecdotal concerns about increased traffic, professional analysis supports the Applicant's assertions that granting this application will not result in an overburdening of Manor Church Road and that Manor Church Road will continue to be a safe and usable road. Further, since Stoney Creek Farm opened under the current ownership in 2006, there have been no major accidents or issues associated with the Applicant's use of the Property. Indeed, the

BZA noted in its AP2007-068 opinion that intermittent weekend traffic would not threaten the public health, safety or welfare. In fact, the current configuration of Manor Church Road will serve to keep traffic at reasonable speeds.

- 4. With a focus on environmental preservation, a new septic area for the Property is contemplated for the Property using best available materials and practices, much further away from water ways on the Property than the current system. Additionally, Applicant has spent considerable time and resources on developing an adequate storm water management and stream buffer restoration plan using native plants and techniques. Water sources for the Property are adequate for Applicant's intended expansion and these environmental enhancements will improve the water quality in the area. Applicant's interest and the necessity of adequate water management are of considerable importance to the Property, as its natural beauty will highlight the accommodations and add to its characterization as a destination business.
- 5. The location of the proposed RB District is compatible with existing land uses. The Property is zoned EC with an approved operating bed and breakfast. Granting the Applicant's request to overlay the Property with the RB District merely permits a modest expansion of an existing use and amenities on the Property with accompanying upgrades and additions to the facilities already existing and in place on the Property. Moreover, the Property has been used for the operation of various commercial activities since the 1970s.

Applicant's contemplated use of the Property with the RB District overlay comports with the surrounding cultural and historic elements of the area. As opposed to tearing down the historic buildings to make way for new, modern-style buildings, the Applicant has elected to renovate and maintain these historical elements of the Property, preserving it's rural character and congruity with the surrounding rural area. The RB District would also support agricultural preservation efforts in the area. The Applicant's renovations, while extensive, leaves the majority of the Property undeveloped. This balance allows the Applicant a return on his investment without changing the character of the Property, maintained since the original structures were built in the 1800s.

While the Property would be sole property in this EC district to be zoned with the RB District, three other parcels within 2 miles of the Property already have the RB District overlay.

The Applicant's proposed RB District and contemplated use is compatible with the existing land uses on the adjacent and nearby parcels surrounding the Property. The relative low intensity of the use further points to the proposed RB District's compatibility with existing land uses. The purpose of the RB District is "...to permit the continuation and development of businesses that support the agricultural industry and farming community, serve the needs of the rural residential population, provide for recreation and tourism opportunities and to establish locations for businesses and facilities not otherwise permitted in the rural areas of the County." (Ordinance, Article 5E-"RB" Rural Business District). Granting the Applicant's rezoning request

and placing the RB Overlay on the Property will satisfy at least three of the goals of the RB District. Stoney Creek Farm will support the agricultural industry and farming community by partnering with local farmers to provide locally food and beverages, creating a farm to table dining experience highlighting quality County products. The Property provides for recreation and tourism opportunities, allowing guests to experience and enjoy the rural and historical surroundings proximate to the Property, as well as the Towns of Boonsboro and Keedysville. Finally, the Property with the RB District overlay, will establish a location for facilities not otherwise permitted in the rural areas of the County. Applicant's proposed use will be consistent with the purpose of the RB District and satisfies the elements and criteria necessary to approve the RB District overlay on the Property. Applicant respectfully requests that this application be granted and allowed to proceed with necessary development review and approvals.

Very Truly Yours,

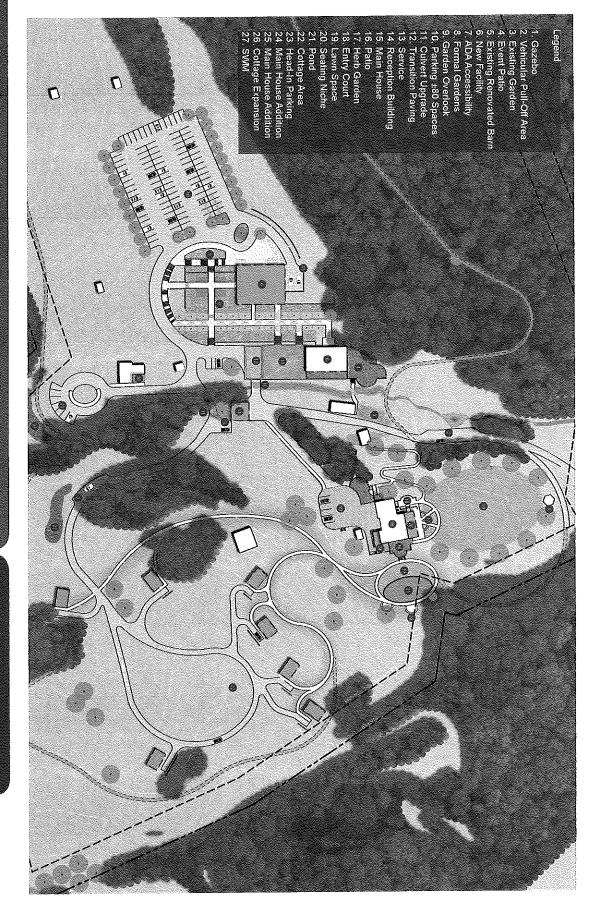
Zachary J. Kieffer Attorney at Law



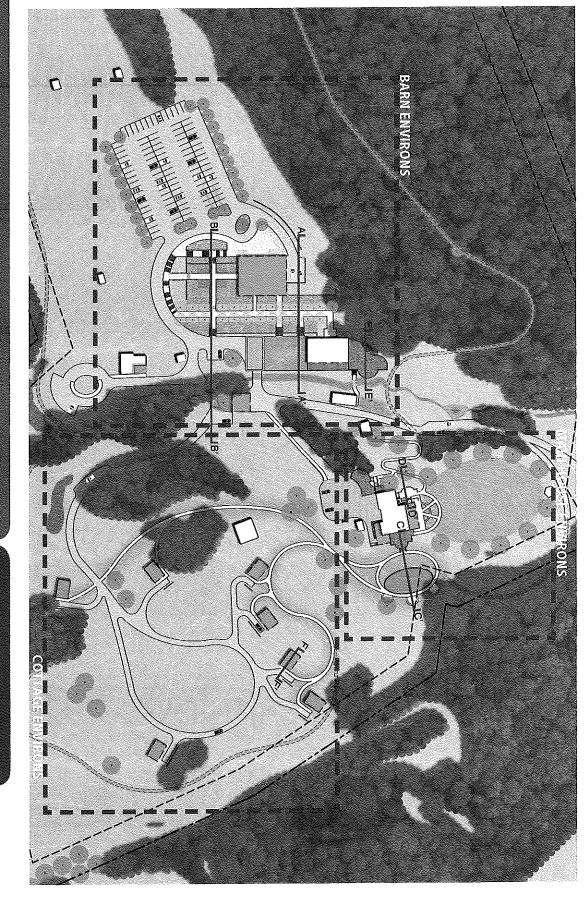
Kimley»Horn



Master Plan March 25, 2020

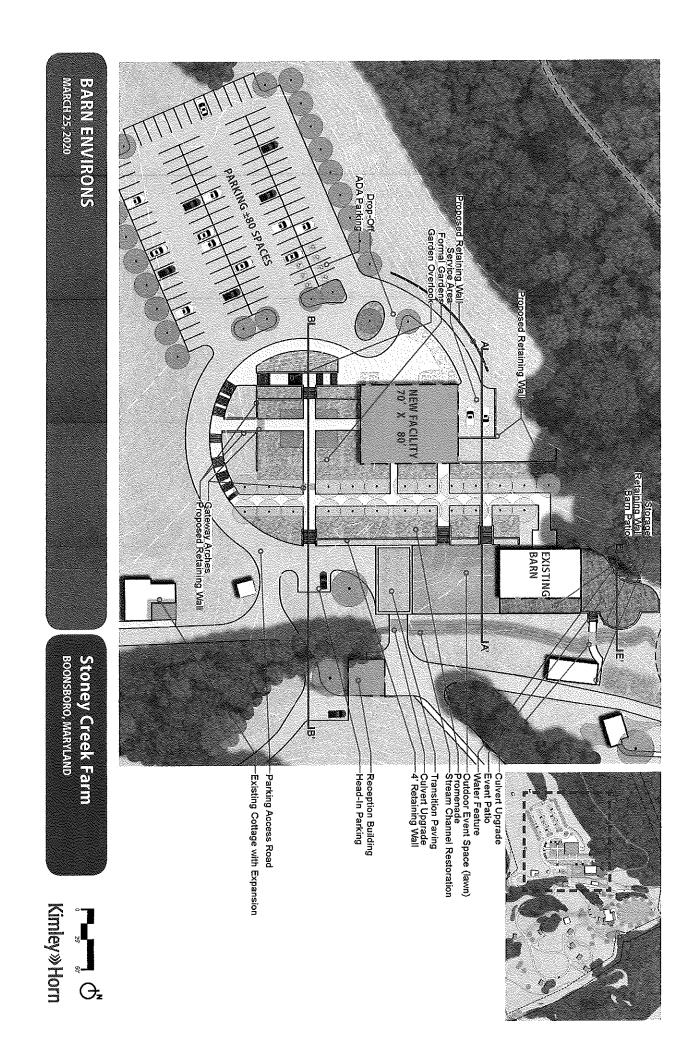


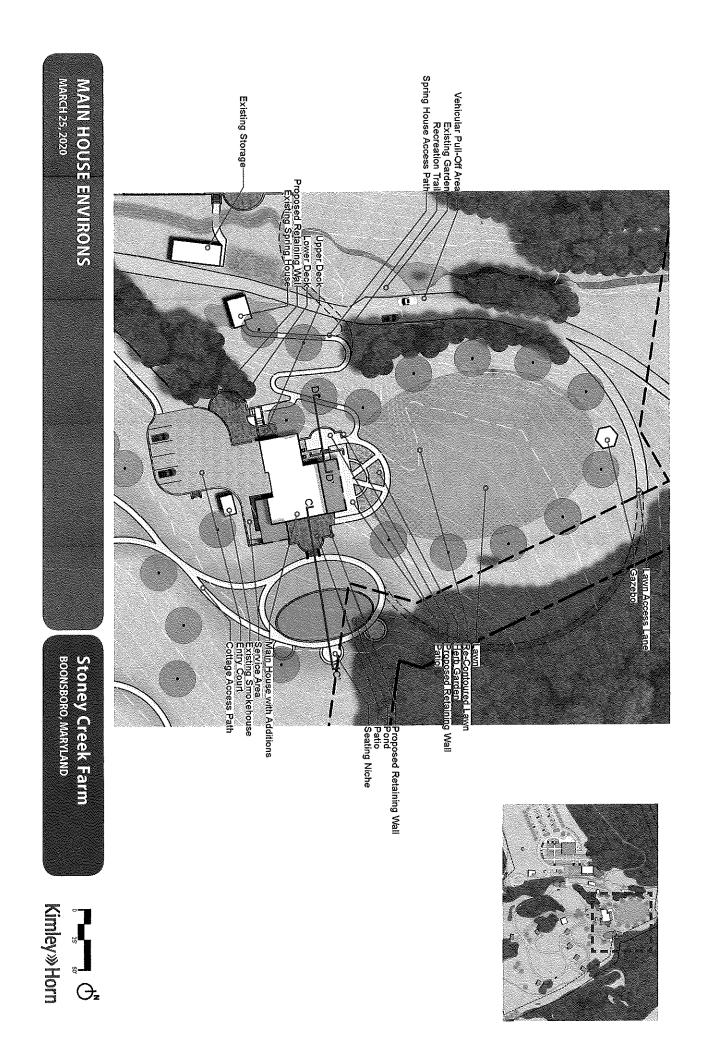
Stoney Creek Farm BOONSBORO, MARYLAND Master Plan March 25, 2020

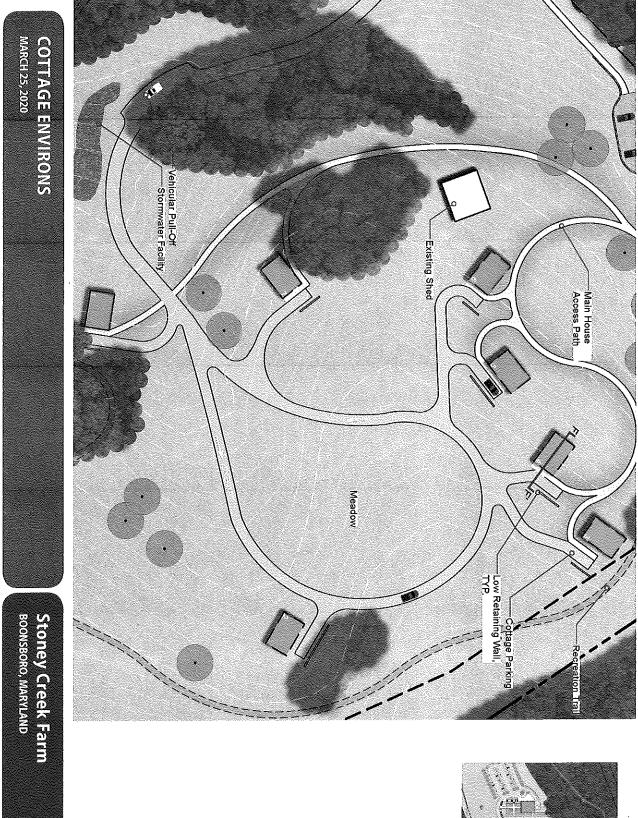


Stoney Creek Farm BOONSBORO, MARYLAND

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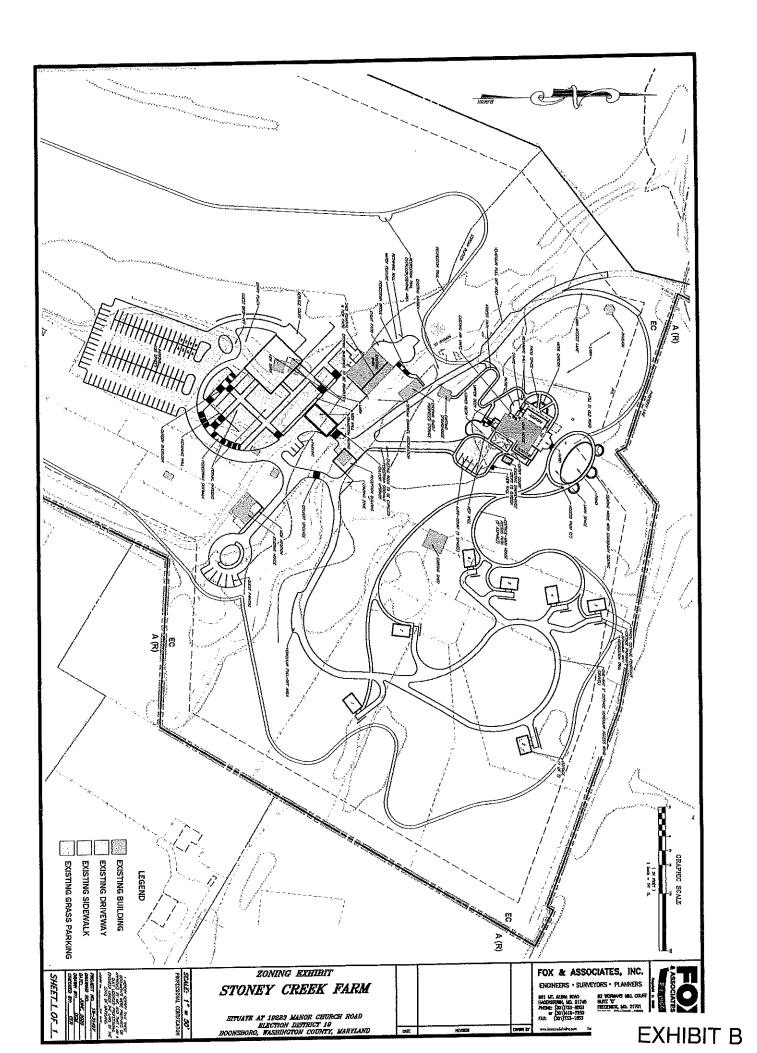


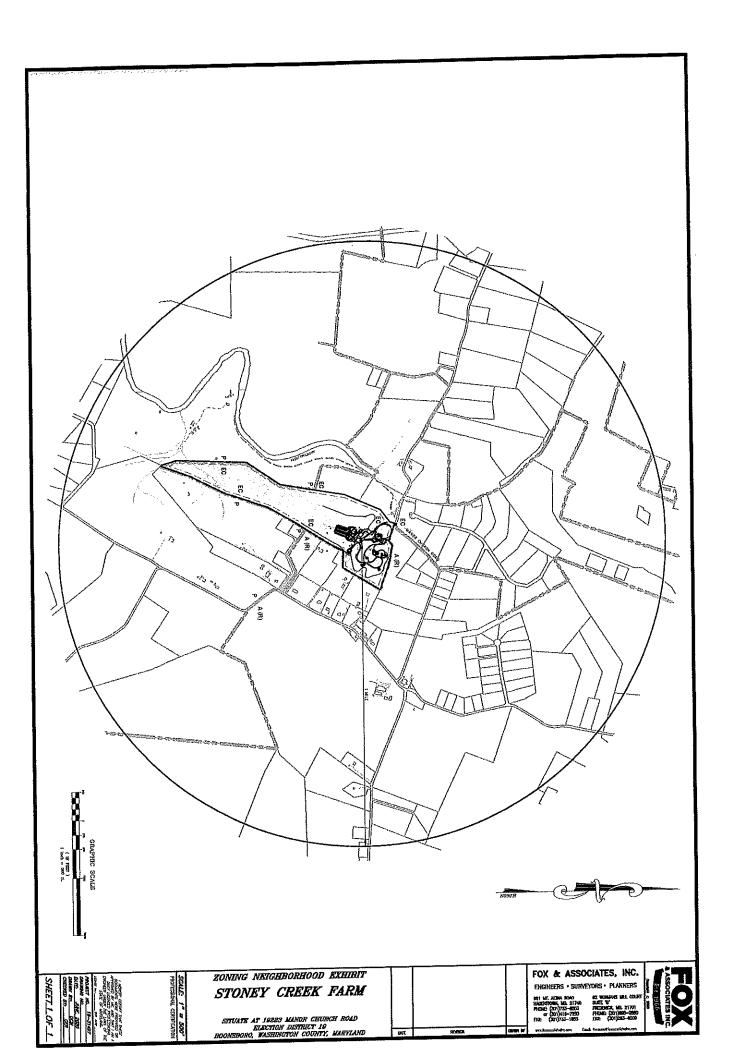


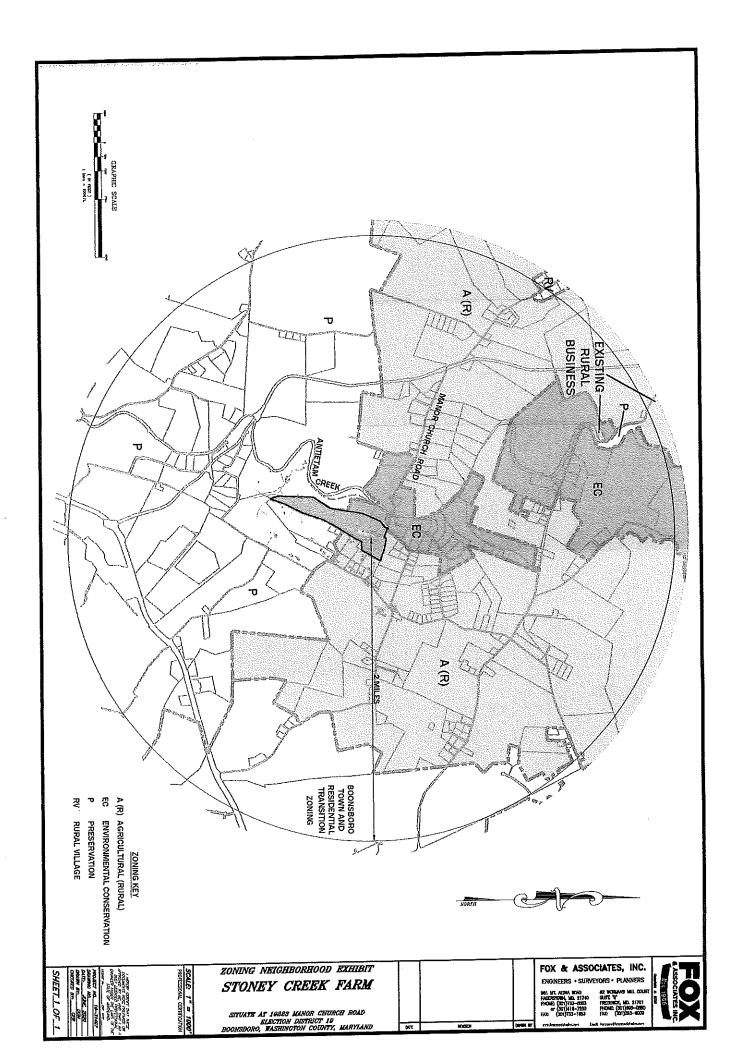


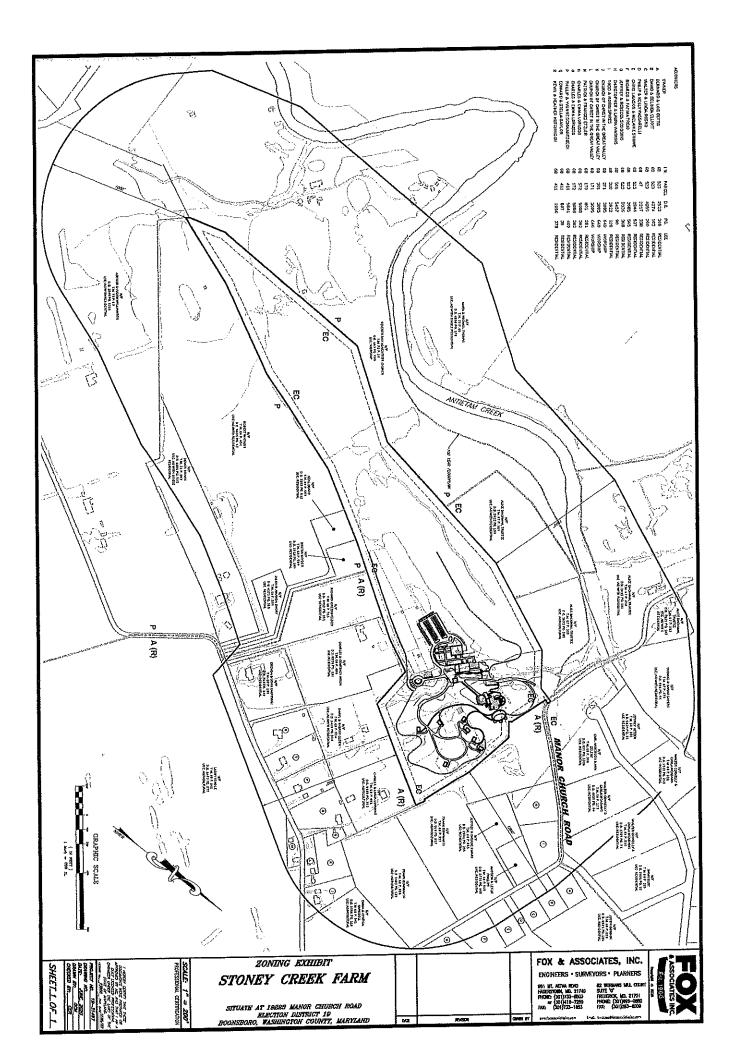














Street Traffic Studies, Ltd.

 A Maryland DOT Small Business Certified Company A Virginia SWaM Certified Company
 January 30, 2020

Mr. Ashley R. Holloway Director of Plan Review & Permitting 80 W. Baltimore Street Hagerstown, Maryland 21740

RE: 19223 Manor Church Road STS No.: 6753

Dear Mr. Holloway:

This is in reference to an existing bed and breakfast facility located at 19223 Manor Church Road. The existing facility consists of four (4) overnight suites and also hosts weddings and group events. The current proposal is to increase the number of overnight suites to 20 (a 16 unit increase). The purpose of this letter is to provide a trip generation projection for the proposed change and suggest that a full traffic impact study is not required for this project.

The Institute of Transportation Engineer's (ITE) publication, Trip Generation, 10th Edition, does not have a trip generation rate for bed and breakfast uses. For the purposes of this analysis the trip rate for Hotels was used. This should provide a conservative projection of generated trips as a bed and breakfast use generally does not generate the same amount of turnover as a hotel.

The ITE trip generation rates for hotels are shown in Table 1 along with the projected trips generated by 16 rooms.

TABLE 1

TRIP GENERATION

19223 MANOR CHURCH ROAD SITE

LAND USE	MOR	NING PE	<u>AK HOUR</u>	<u>EVEN</u>	ING PEA	K HOUR
Generation Rate	<u>IN</u>	<u>OUT</u>	TOTAL	IN	<u>OUT</u>	TOTAL
Hotel (310) Trips/Room Trips/16 rooms	Ln(T) 8	=0.87Ln(X 6	()+0.22 14	T = 0.5	73(X) - 0. 6	49 11

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EXHIBIT C

Mr. Ashley R. Holloway Page Two January 30, 2020

In view of the above, it is suggested that a full traffic study should not be required for this proposed use as the change will not result in a significant increase in trips. The attached count sheet was taken from the County database and it appears that the count was conducted in the immediate vicinity of the site. The count shows a very low volume and the additional trips generated by the additional 16 units will not result in any capacity issues in the area.

Please review the above and let me know if you have any questions or comments.

Sincerely,

Mis The

Mike Nalepa Senior Traffic Engineer

Station Name:Manor Church Rd - 760 Site ID:00000000760 Station Num:0000000760 Description:Manor Church Rd-West of Wheeler Rd/Mill Point Rd City:Boonsboro County:Washington Start Date/Time:04-07-2016 00:00 End Date/Time:04-07-2016 23:89

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	West	East	All Lanes		West	East	All Lanes
00:00	0	0	0	12:00	1	0	1
00:16	0	0	0	12:15	3	1	4
00:30	0	Ö	0	12:30	0	2	2
00;45	0	0	0	12:45	1	3	4
01:00	0	0	0	13:00	2	1	3
01:15	0	1	1	13:15	2	1	3
01;30	Ō	0	0	13:30	0	2	2
01:45	0	0	0	13:45	1	1	2
02:00	0	0	0	14:00	2	1	3
02:16	0	0	0	14:15	1	1	2
02:30	0	Ō	0	14:30	2	2	4
02:45	0	0	0	14:46	3	1	4
03:00	õ	Ö	0	15:00	0	0	0
03:15	0	0		15:16	0	4	4
03;30	ő	ō	0	15:30	3	0	3
03:46	<u>0</u>	Ő		16:46	0	0	0
04:00	0	ŏ		16:00	3	2	5
04:15	0	0		16:15	2	1	3
04:10	0	<u>0</u>		16:30	2	2	4
04:45	ŏ	1	1	16:45	2	2	4
05:00	2	1		17:00	6	1	6
05:15	1	2	<u>3</u>	17:15	1	0	1
05:30	0	0	ŏ	17:30	1	1	2
05:46	0			17:48	3	2	5
	0		0	18:00	0	2	2
06:00		0	ł	18:15	1	0	1
06:15	1	1		18:30	0	5	5
06:30		1	2	18:45	3	4	7
06:45	1		<u> </u>	19:00	3	3	6
07:00	and the second design of the s	2	2	19;15	1	1	2
07:16	0		2	19:30	0	2	2
07:30	0	2		19:45	2	4	6
07:46	0	the second se	5	20:00	Ő	2	2
08:00	1	4		20:15	2	0	2
08:15	1	4	5	20:10	1	0	1
08:30	1	2	3	20:45	3	Ö	3
08:45	1	0	L	21:00	1	0	1
09;00	0	1	1	21:15	0	0	0
09:16	0	4	4	Contraction of the second s	1	0	1
09:30	1	0	1	21:30	0	0	0
09:46	1	2	3	21:46	0	0	0
10:00	2	3	5	22:00	0	0	0
10:15	0	0	0	22:15	0	0	0
10:30	2	0	2	22:30		1	1
10:45	1	1	2	22:45	0	0	1
11:00	3	1	4	23:00	0	0	0
11:16	0	1	1	23;15		1 1	1
11:30	1	2	3	23:30	0	0	0
11:45 AM Peak Hour AM Peak Value	2 10:15 - 11:14 6		5 08:00 - 08:59 14	23:46 PM Peak Hour PM Peak Value	L	18:30 - 19:29	18:30 - 19:25
Total Percentages	81 45.25%		179 100.00%				



DEPARTMENT OF PLANNING & ZONING

COMPREHENSIVE PLANNING | LAND PRESERVATION | FOREST CONSERVATION | GIS

December 21, 2020

Case #: RZ-20-003

Application for Map Amendment Staff Report and Analysis

Property Owner(s) Applicant(s) Location	: : :	Brandon Green Same as property owner 19223 Manor Church Road
Election District	:	#19 - Keedysville
Comprehensive Pla	n	
Designation	:	Environmental Conservation
Zoning Map	:	68
Parcel(s)	:	P. 174
Acreage	:	65.37 acres
Existing Zoning	:	Environmental Conservation
Requested Zoning:		Environmental Conservation with Rural Business (RB) overlay
Date of Meeting	:	January 4, 2021

Application has been made by Mr. Brandon Green requesting a zoning map amendment to apply a Rural Business floating zone district to land located at 19223 Manor Church Road near Boonsboro. The parcel contains 65.37 acres of land and is currently improved with an historic single-family home that has been renovated to operate as a Bed and Breakfast, a tenant house, and several small outbuildings associated with the original farm. The parcel is located in the Rural Area of the County as designated by the Comprehensive Plan and is currently zoned Environmental Conservation

The Rural Business zoning district has been established as a "floating zone" within the County Zoning Ordinance. This designation provides more flexibility than that of a traditional Euclidean zoning. As such, applicants seeking to apply the Rural Business Floating Zone are not required to comply with the change or mistake rule.

For a property to be eligible to receive the RB floating zone designation, there are four basic criteria that first need to be met:

1. The proposed RB District is not within any designated growth area identified in the Washington County Comprehensive Plan;

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- 2. The proposed RB District has safe and usable road access on a road that meets the standards under the "Policy for Determining Adequacy of Existing Roads". In addition, a traffic study may be required where the proposed business, activity or facility generates 25 or more peak hour trips or where 40% of the estimated vehicle trips are anticipated to be commercial truck traffic;
- 3. Onsite issues relating to sewage disposal, water supply, stormwater management, floodplains, etc. can be adequately addressed; and
- 4. The location of an RB District would not be incompatible with existing land uses, cultural or historic resources, or agricultural preservation efforts in the vicinity of the proposed district.

Evaluation of the application's consistency with these criteria is included in the Staff Analysis.

Staff Analysis:

Although the change or mistake rule is not applicable, the Planning Commission and the Board of County Commissioners are required. in their deliberations. to establish express findings that at a minimum consider the purpose of the proposed Rural Business zoning classification, the applicable policies of the Comprehensive Plan and the Zoning Ordinance, and the compatibility of the proposed RB district with neighboring properties.

In accordance with Section 5E.6 of the Washington County Zoning Ordinance, the procedure for creation of a new RB zoning district includes the Planning Commission making a recommendation to the Board of County Commissioners on six points of interest. These points are outlined and analyzed below.

1. The proposed district will accomplish the purpose of the RB District.

The purpose of the Rural Business floating zone is "...to permit the continuation and development of businesses that support the agricultural industry and farming community, serve the needs of the rural residential population, provide for recreational and tourism opportunities, and to establish locations for businesses and facilities not otherwise permitted in the rural areas of the County....".

According to the applicant's justification statement, the purpose of requesting an RB floating zone on this property is to expand the existing bed and breakfast and event center uses. Currently, there is an existing 19th century historic farmhouse on this site that houses a five room Bed and Breakfast. There also currently exists a single family tenant home, a large bank barn, springhouse and several smaller outbuildings. The owner is now seeking to expand the number of guest rooms on the site by creating 8 estate rooms in the existing tenant house and building 7 "cottage" structures on the site to increase the total number of rooms to 20. According to the Zoning Ordinance, this number of rooms would fall under the definition of a hotel. The expansion

of the number of guest rooms seems to meet the purpose of the RB district by providing a support service to the tourism and recreation opportunities in the County.

- 2. The proposed site development meets criteria identified in Section 5E.4 of this Article [Article 5E Rural Business District].
- a. The proposed RB District is outside of any designated growth area.

The subject parcel is in fact located outside of any designated growth area boundary as illustrated in the adopted Plan for the County.

b. The proposed RB District has safe and usable road access...

The property has an existing access onto Manor Church Road which is owned and maintained by the County. The applicant outlines in the justification statement a detailed evaluation of road access for both the previous use approvals and the additional uses requested as part of this rezoning. In summary, the applicant states that an appeal granted by the Board of Zoning Appeals in 2007 to absolve the property owners from extensive road upgrades should continue to be upheld even with the increased number of rooms. They have provided supplemental information in the application packet from a licensed traffic engineer that the added rooms requested as part of this rezoning application will not substantially affect the existing condition.

The applicant states that they "...envision Stoney Creek Farm as a destination inn and venue". That once guests arrive they "...will remain at the Property for the majority of their stay, thus negating concerns about increased traffic on Manor Church Road." Staff understands that this is the business model in which the property owner "envisions" the operation of the facility, however, the natural functionality of a hotel is to provide an overnight stay facility for tourists and visitors to further explore the vicinity. Furthermore, the applicant also states in their application that the use fits the purpose of the RB district because it supports the tourism and recreation opportunities in the County.

The additional information included in the application shows a traffic count study done by a traffic engineer showing the number of peak hour trips expected from a hotel type use. They state in the evaluation that there are 4 existing rooms in the bed and breakfast that they exclude as existing conditions. So the information provided shows the traffic counts of a hotel use with 16 guest rooms. They concluded that 16 additional rooms would produce 14 AM peak hour trips and 11 PM peak hour trips. Therefore, the use falls below the threshold for a traffic study with is 25 peak hour trips.

While these issues have been viewed independently, they have not been viewed comprehensively. The additional 16 rooms may not exceed the threshold for a traffic study and potential road improvements, the comprehensive use of the property including the event center and all 20 hotel rooms would likely produce the need for additional review. While this

matter may have been litigated by the BZA in 2007, the property owner is now exceeding the conditions of that approval. With the additional uses proposed on the property, Staff would recommend that additional review should be completed with regard to traffic impacts.

The application was reviewed by the Department of Plan Review and Permitting and they commented, "Road adequacy requirements under the Washington County Adequate Public Facilities Ordinance will have to be fulfilled as previously identified in 2006 when the banquet/reception use was approved for the property by the Board of Zoning Appeals (AP2006-115)".

c. On-site issues relating to sewage disposal, water supply, stormwater management, etc. can be adequately addressed.

According to the preliminary site plan submitted with the application there is a platted septic reserve area on the property as well as an existing well. According to the applicant's justification statement they intend to install a new septic reserve area on the property using the best available technologies and locate it further away from existing waterways to help improve water quality on the site. They also state that the existing water resources on the site are adequate for the proposed use.

Stormwater management is expected to be addressed on the site along with stream restoration to help improve water quality and quantity issues on the site.

This application was sent to the Washington County Health Department for review and no comments have been received.

d. The location of the RB District would not be incompatible with existing uses, cultural or historic resources or agricultural preservation efforts.

Existing on the subject parcel is historic inventory site WA-II-189, the Schlosser-Crane Farm. According to the historic survey completed by the Maryland Historic Trust in 1975, "This farm complex includes a two story, four bay brick dwelling, a stone spring house with a massive exterior stone chimney and two large bank barns. Together these structures form an important group representing Washington County's vernacular architecture." It is believed that one of the barns has been demolished.

In addition to the historic site on the subject property, there are several other historic resources documented within a one-half mile of the proposed rezoning area as outlined below. There appears to be no negative impact on the physical or contextual appearance of these historic resources.

WA-II-188 – Schlosser-Crane Farm – built in 1785 with an addition in 1850, fieldstone farm house that provides an example of the County's 18th century vernacular architecture. One

of the oldest structures in the Manor Church area. Located approximately 1000 ft from the subject property.

WA-II-118 – Ruins of a limestone house and culvert – early 1800s former house that provides an example of 19^{th} century dwellings in the area. Located approximately 300 ft from the subject property.

WA-II-246 – Ringers Cemetery – Most graves are marked with limestone tombstones engraved with names and mid-19th century dates of the Ringer family (oldest dated 1790). Located approximately 500 ft from the subject property.

WA-II-190 – Thomas-Rollins House - Built in 1883, and having received few alterations, the structure is an excellent dated example of the brick vernacular architecture of Washington County dating from the last quarter of the 19th century. Located approximately 1000 ft from the subject property.

WA-II-272 – Monroe Church of Christ - Built in 1872 as the Monroe Chapel of the United Bretheren in Christ it is. a three bay, one story brick building resting on fieldstone foundations. Located approximately 800 ft. from the subject property.

WA-II-286 – mid-19th century farm complex – 2 story brick dwelling, bank barn, 2nd brick home and several outbuildings. Located approximately 1600 ft from the subject property.

The property is located within the County's established Rural Legacy Area and is adjacent to the Williamson Rural Legacy easement at the southernmost tip of the parcel. It is also immediately adjacent to an Agricultural Preservation district along its western boundary. The property is also located within the County's designated Priority Preservation Area; therefore, additional land preservation easements may occur in this area.

Land preservation is a voluntary opportunity for property owners interested in preserving the agricultural, historic, and cultural aspects of their property. The size and cultural aspects of the existing property could qualify it for preservation potential. If the property is rezoned and used for commercial use, it would likely no longer qualify for these voluntary programs.

3. The road providing access to the site is appropriate for the proposed RB land use.

This issue has already been discussed in other portions of this report.

4. Adequate sight distance along roads can be provided at proposed point of access to the site.

The applicant has not provided this information as part of their application. However, the point of access for this parcel is existing and is assumed to meet adequate sight distance standards for the proposed use. This may be reevaluated as part of the final site plan process due to the commercial nature of the proposed use.

5. The proposed landscaped areas can provide adequate buffering of the proposed RB land use from the existing land uses in the vicinity.

The existing farmhouse that includes the bed and breakfast is located approximately 400 ft from the front property line along Manor Church Road. The proposed expansion does not appear to have any significant change in the footprint of the existing building that would warrant additional buffering or landscaping.

The proposed new barn and parking area for the event center is located well away from any existing residential uses in the area and is buffered to the west by a large stand of mature forest. The proposed new cottages appear to be located at least 200 ft from any existing residential use. Based on the proposed location of the new cottages in areas away from existing residential uses and near pockets of trees and forest, there doesn't appear to be a great need for additional buffering. Landscaping may help provide additional privacy for some of the cottages proposed near the eastern border of the subject property but doesn't seem to be necessary to mitigate conflicting land uses at this time.

6. The proposed land use is not of a scale, intensity or character that would be incompatible with adjacent land uses or structures.

In their justification statement, the applicant contends that the proposed use of this property as a hotel and event center is compatible with the adjacent land uses and structures because it is only a modest expansion of the existing bed and breakfast use and that it "...comports with the surrounding cultural and historic elements of the area". The property owners desire to maintain the historical elements of the property including the existing historic home, bank barn and spring house show a desire to maintain and highlight the area's history.

Typically, the perception of a "hotel" in a rural area seems incompatible to the ideals of "rural" living and heritage. However, in this specific case, the property owner is putting forth a unique and unorthodox vision of a "hotel". The proposal feels more like that of a destination resort that became popular in the 1950s and 60s as "getaways" from urban living. However, in this case there is no anchor attraction such as a lake or recreational area to keep visitors on the site. Instead, the applicant is using local history and culture to attract visitors who want the unique experience of staying in more remote and rural area. This unique proposal of spreading different types of guest arrangements over a large property as opposed to building a multi-story modern complex seems to better fit into the rural character of the area. It is important to be cautious of the number of units being proposed on rural properties so as to maintain a low residential density. The number of units is also important to consider when evaluating the neighboring properties and the impacts of short term stay units in a community.

Recommendation:

Based on the information provided by the applicant in the initial application and analysis by Staff, we believe that most of the evidence that has been provided shows a case that would support the application of a Rural Business floating zone to the subject area. However, Staff is concerned that there is a lack of evidence provided to show that the road adequacy and impacts of an expanded use on Manor Church Road are not a risk to public safety. It would be the recommendation of Staff to carefully review this information and implement sufficient conditions, as deemed appropriate, to the zoning approval that would ensure safe usage of the road.

Respectfully submitted,

Jill Baker Director