### **BOARD OF APPEALS**

## **December 4, 2024**

County Administration Building, 100 W. Washington St., Meeting Room 2000, Hagerstown, at 6:00 p.m.

## **AGENDA**

**AP2024-051:** An appeal was filed by SFG Properties for a variance from the off-street parking requirement of 221 parking spaces to 115 parking spaces for proposed warehouse use on property owned by VA Ave LLC and located at 16965 Virginia Avenue, Williamsport, Zoned Industrial Restrictive.-**GRANTED** 

Pursuant to the Maryland Open Meetings Law, notice is hereby given that the deliberations of the Board of Zoning Appeals are open to the public. Furthermore, the Board, at its discretion, may render a decision as to some or all of the cases at the hearing described above or at a subsequent hearing, the date and time of which will be announced prior to the conclusion of the public hearing. Individuals requiring special accommodations are requested to contact Katie Rathvon at 240-313-2464 Voice, 240-313-2130 Voice/TDD no later than November 25, 2024. Any person desiring a stenographic transcript shall be responsible for supplying a competent stenographer.

The Board of Appeals reserves the right to vary the order in which the cases are called. Please take note of the Amended Rules of Procedure (Adopted July 5, 2006), Public Hearing, Section 4(d) which states:

Applicants shall have ten (10) minutes in which to present their request and may, upon request to and permission of the Board, receive an additional twenty (20) minutes for their presentation. Following the Applicant's case in chief, other individuals may receive three (3) minutes to testify, except in the circumstance where an individual is representing a group, in which case said individual shall be given eight (8) minutes to testify.

Those Applicants requesting the additional twenty (20) minutes shall have their case automatically moved to the end of the docket.

For extraordinary cause, the Board may extend any time period set forth herein, or otherwise modify or suspend these Rules, to uphold the spirit of the Ordinance and to do substantial justice.

Tracie Felker, Chairman

Board of Zoning Appeals



## WASHINGTON COUNTY BOARD OF ZONING APPEALS

747 Northern Avenue | Hagerstown, MD 21742-2723 | P:240.313.2430 | F:240.313.2431 | Hearing Impaired: 7-1-1

## **ZONING APPEAL**

Dro	norty	Owner:	
FIU	perty	Owner.	

VA AVE LLC

Docket No:

AP2024-051

17827 Virginia Avenue

Tax ID No:

26001870

Hagerstown MD 21740

Zoning:

IR; BG

Appellant:

SFG Properties LLC

**RB Overlay:** 

No

1920 McKinney Avenue

Suite 930

Filed Date:

11/06/2024

Dallas TX 75201

**Hearing Date:** 

**Zoning Overlay:** 

12/04/2024

**Property Location:** 

16965 Virginia Avenue

Williamsport, MD 21795

**Description Of Appeal:** 

Variance from the off-street parking requirement of 221 parking spaces to 115 parking spaces for

proposed warehouse use.

Appellant's Legal Interest In Above Property:

Contract to Owner: No

No

See justification statement

Rent/Lease:

Lessee: No

Contract to Purchase:

Yes

Other:

Previous Petition/Appeal Docket No(s):

AP2024-019

**Applicable Ordinance Sections:** 

Washington County Zoning Ordinance: Section 22.12

Reason For Hardship:

If Appeal of Ruling, Date Of Ruling:

Ruling Official/Agency:

**Existing Use:** 

Vacant Lot

**Proposed Use:** 

Warehouse Date Ceased:

Previous Use Ceased For At Least 6 Months:

Area Devoted To Non-Conforming Use -

**Existing:** 

Proposed:

I hearby affirm that all of the statements and information contained in or filed with this appeal are true and correct.

State Of Maryland, Washington County to-wit:

Sworn and subscribed before me this

My Commission & PUBLIC WASHINGTON COUNTY

MARYLAND MY COMMISSION EXPIRES NOVEMBER 07, 2025 **Notary Public** 

Appellant Signature

## **AFFIDAVIT IN COMPLIANCE WITH SECTION 25.51(C)**

**Docket No:** AP2024-051

## State of Maryland Washington County, To Wit:

On 11/6/2024, before me the subscriber, a Notary of the public of the State and County aforesaid, personally appeared JD Law Co., Inc. and made oath in due form of law as follows:

JD Law Co., Inc. will post the zoning notice sign(s) given to me by the Zoning Administrator in accordance with Section 25.51(c) of the Washington County Zoning Ordinance for the above captioned Board of Appeals case, scheduled for public hearing on 12/04/2024, and that said sign(s) will be erected on the subject property in accordance with the required distances and positioning as set out in the attached posting instructions.

Sign(s) will be posted on 11/19/2024 and will remain until after the above hearing date.

JD Law Co., Inc.

Sworn and subscribed before me the day and year first above written.

Kathryn B Rathvon NOTARY PUBLIC

MARYLAND

MY COMMISSION EXPIRES NOVEMBER 07, 2025

**Notary Public** 

Seal

**My Commission Expires** 

## **BOARD OF ZONING APPEALS**

## **ATTENTION!**

## **Posting Instructions**

The premises MUST be posted in accordance with the following rules:

- 1. The sign must be posted a minimum of fourteen (14) days prior to the public hearing Section 25.51(c) Property upon which the application or appeal is concerned shall be posted conspicuously by a zoning notice no less in size than twenty-two (22) inches by twenty-eight (28) inches at least fourteen (14) days before the date of the hearing.
- 2. The sign must be placed on the property within ten (10) feet of the property line which abuts the most traveled public road.
- 3. The sign must be posted in a conspicuous manner not over six (6) feet above the ground level, and affixed to a sturdy frame where it will be clearly visible and legible to the public.
- 4. The sign shall be maintained at all times by the applicant until after the public hearing. If a new sign is needed or required, please contact the Plan Review Department at 240-313-2460.
- 5. An affidavit certifying the property will be posted for the minimum of fourteen (14) days prior to the public hearing date.

Proper posting of the sign will be spot checked by the Zoning Inspector. IF SIGN IS NOT IN COMPLIANCE, IT MAY RESULT IN RESCHEDULING OF THE HEARING.

NOTARY PUBLIC
WASHINGTON COUNTY
MARYLAND
MY COMMISSION EXPIRES NOVEMBER 07, 2025



## **BOARD OF ZONING APPEALS**

## **OWNER REPRESENTATIVE AFFIDAVIT**

This is to certify that SFG Properties, L	LC	
is authorized to file an appeal with the Wasl	nington County Board of Appeals for	
Variance regarding the off-street parking require	ements per Section 22.12 of the Zoning Ordinance	on property
located 16965 Virginia Avenue, Williamsport, N	10 (TM 48 : Parcel 282) .	
The said work is authorized by		
the property owner in fee.		
	PROPERTY OWNER	
	VA AVE LLC	
	Name 17827 VIRGINIA AVENUE	
	Address HAGERSTOWN, MD 2174	10
	City, State, Zip Code	MATRIC CONTROL OF THE PARTY OF
	Owner's Signature	-
	omici o dignature	
Sworn and subscribed before me this	day of, 20	*
	Notary Public	NOTE OF THE PROPERTY OF THE PR
My Commission Expires:		
	AUTHORIZED REPRESENTATIVE	
	TIMOTHY H. SHANK	
	Name 13201 FOUNTAIN HEAD ROAD	
KATHLEEN A STEVENS	Address HAGERSTOWN, MD 21745	2
Notary Public - State of Maryland Washington County	City, State, Zip Code	Militaria
My Commission Expires Sep 14, 2027	Timothy H. Show	
	Authorized Representative's Signature	Material de Constitution de Co
Sworn and subscribed before me this	9 day of October, 200	14
		•
	Jacklein a Steven	L
My Commission Expires:	Notary Public 14. 2027	
747 Northern Avenue   Hagerstown, MD 21	742   P/240.313.2430   F: 240.313.2461   Hearing	Impaired: 7-1-1

ADJ/	CENT PROPERTY OWNERS				
	NAME	PREMISES ADDRESS	LIBER/FOLIO	MAILING ADDRESS	TAX MAP/PARCEL
1	MASSEY JERRY E	VIRGINIA AVE, WILLIAMSPORT, MD 21795	852/504	17026 VIRGINIA AVE, WILLIAMSPORT, MD 21795	48/822
2	MASSEY DANIEL S & MASSEY ODEZA A	17028 VIRGINIA AVE, WILLIAMSPORT, MD 21795	4360/23	17028 VIRGINIA AVE, WILLIAMSPORT, MD 21795	48/726
3	MASSEY JERRY E & MASSEY DAWN C	16926 VIRGINIA AVE, WILLIAMSPORT, MD 21795	976/6	17026 VIRGINIA AVE, WILLIAMSPORT, MD 21795	48/54
4	JTJ SCOOP LLC	16904 VIRGINIA AVE, WILLIAMSPORT, MD 21795	7164/49	14633 FALLING WATERS ROAD, WILLIAMSPORT, MD 21795	48/83
5	WASH CO COMMISSIONERS BOARD OF	VIRGINIA AVE, WILLIAMSPORT, MD 21795	696/251	C/O DIV OF PUBLIC WORKS 100 W WASHINGTON ST, HAGERSTOWN, MD	48/788
6	LEEL LLC	10843 ANDERSON DR, WILLIAMSPORT, MD 21795	1629/54	C/O LEON & MARGARET CATLETT 16746 SPIELMAN RD, FAIRPLAY, MD 21733	48/880
7	LEEL LLC	10841 ANDERSON DR, WILLIAMSPORT, MD 21795	1629/54	C/O LEON & MARGARET CATLETT 16746 SPIELMAN RD, FAIRPLAY, MD 21733	48/880
8	COURTEMANCHE ANNE K TRUST	10837 ANDERSON DR, WILLIAMSPORT, MD 21795	3422/557	17616 BURNSIDE AVE, HAGERSTOWN, MD 21740	48/880
9	COURTEMANCHE ANNE K TRUST	10835 ANDERSON DR, WILLIAMSPORT, MD 21795	3422/557	17616 BURNSIDE AVE, HAGERSTOWN, MD 21740	48/880
10	COURTEMANCHE ANNE K TRUST	10831 ANDERSON DR, WILLIAMSPORT, MD 21795	3422/553	17616 BURNSIDE AVE, HAGERSTOWN, MD 21740	48/880
11	COURTEMANCHE ANNE K TRUST	10829 ANDERSON DR, WILLIAMSPORT, MD 21795	3422/553	17616 BURNSIDE AVE, HAGERSTOWN, MD 21740	48/880
12	WEAVER SHAWN WEAVER APRIL	10825 ANDERSON DR, WILLIAMSPORT, MD 21795	6233/204	10825 ANDERSON DR, WILLIAMSPORT, MD 21795	48/880
13	GANJIAN ARASH	10821 ANDERSON DR, WILLIAMSPORT, MD 21795	1806/1045	67 ESSEX RD, GREAT NECK, NY 11023	48/880
14	DOAN NICHOLAS JOHN DOAN JENNIFER LEIGH	16909 VIRGINIA AVE, WILLIAMSPORT, MD 21795	6733/395	16909 VIRGINIA AVE, WILLIAMSPORT, MD 21795	56/898
15	JAKLIN PROPERTIES LLC	16907 VIRGINIA AVE, WILLIAMSPORT, MD 21795	4991/327	13530 MELLOTT LANE, WILLIAMSPORT, MD 21795	56/1046
16	MOWEN DONALD T JR ET AL	17023 ALLISON AVE, WILLIAMSPORT, MD 21795	3872/463	17023 ALLISON AVE, WILLIAMSPORT, MD 21795	56/263
17	POTOMAC EDISON CO	10802 BOWER AVE, WILLIMSPORT, MD 21795	1000/1008	TAX DEPT 800 CABIN HILL DR, GREENSBURG, PA 15601	48/575
18	MAIN KENNETH M	16925 VIRGINIA AVE, WILLIAMSPORT, MD 21795	2504/559	16925 VIRGINIA AVE, WILLIAMSPORT, MD 21795	48/599
19	DENNIS BRADLEY	17025 VIRGINIA AVE, WILLIAMSPORT, MD 21795	7167/150	17025 VIRGINIA AVE, WILLIAMSPORT, MD 21795	48/344
20	HOLDCRAFT MEREDITH	17031 VIRGINIA AVE, WILLIAMSPORT, MD 21795	6103/195	17031 VIRGINIA AVE, WILLIAMSPORT, MD 21795	48/571
21	WILLIAMSPORT PROPERTY LLC	VIRGINIA AVE, WILLIAMSPORT, MD 21795	4913/289	C/O AARON SHRADER SR 16425 SHINHAM RD, HAGERSTOWN, MD 21740	48/627
22	BEAVER CREEK SELF STORAGE LLC	17119 VIRGINIA AVE, WILLIAMSPORT, MD 21795	6869/421	19941 BEAVER CREEK RD, HAGERSTOWN, MD 21740	48/309
23	CUNNINGHAM RUTH ANN DOMER	MINER AVE	3069/290	17101 MINER AVE, WILLIAMSPORT, MD 21795	48/618

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## **BOARD OF ZONING APPEALS**

80 West Baltimore Street | Hagerstown, MD 21740 | P: 240.313.2460 | F: 240.313.2461 | Hearing Impaired: 7-1-1 WWW.WASHCO-MD.NET

## **Appeal for Variance**

Appeal is hereby made for a variance from a requirement of the Washington County Zoning Ordinance as follows:

Location 16965 Virginia Avenue, Williamsport, MD ETM 48; Parcel 282)
Appellant's present legal interest in above property: (Check One)
Owner (Including Joint Ownership) Lessee Contract to rent/lease
OtherOther
Specify the Ordinance section and subsection from which the variance is desired:  Section 22.12 of the Zoning ordinance.
Specify the particular requirement(s) from which a variance is desired in that section or subsection:
Describe the nature and extent of the desired variance from Ordinance requirements: listed above:
Describe reason(s) why the Ordinance requirement(s) in question would result in peculiar and/or unusual practical difficulties to or would impose exceptional or undue hardship upon the owner of the property if the requested variance were not granted:
practical difficulties to or would impose exceptional or undue hardship upon the owner of the property if the
practical difficulties to or would impose exceptional or undue hardship upon the owner of the property if the requested variance were not granted:  See a Hached
practical difficulties to or would impose exceptional or undue hardship upon the owner of the property if the requested variance were not granted:  See attached  Provide Detailed Explanation on Separate Sheet  Has any previous petition or appeal involving this property been made to the Board?

This appeal form is to be used to assist the customer in gathering the information necessary to submit an application. However, the application shall be processed in person.



November 6, 2024

Washington County Board of Appeals 80 West Baltimore Street Hagerstown, Maryland 21740

Re: SFG Properties, LLC - Proposed +/- 308,880 sf. Warehouse Building

+/- 32.108 acres (TM 48, Parcel 282) located at 16965 Virginia Avenue adjacent to Interstate 70 on the southeast side of Virginia Avenue (US Rte. 11)

Request for Variance from Off Street Parking Requirement

Dear Board Members:

My client, SFG Properties, LLC ("Applicant"), is the contract purchaser and potential developer of a proposed Warehouse / Distribution Facility on that certain property consisting of +/- 32.108 acres (TM 48, Parcel 282) located at 16965 Virginia Avenue adjacent to Interstate 70 on the southeast side of Virginia Avenue (US Rte. 11) and currently owned by VA AVE, LLC, a Maryland limited liability company (the "Property"). Attached hereto are an aerial photo and current parcel and zoning map showing the property and its surrounding neighborhood.

In 2017, at the request of the property owner, the Property was rezoned by the Board of County Commissioners from ORT (Office, Research and Technology) to IR (Industrial, Restricted).

Consistent with that IR zoning classification, in 2023 the Property Owner received Site Plan (SP-22-032) (the "2023 Site Plan") approval to develop and construct a 489,060 sf. Warehouse on the Property including the requisite 354 parking spaces. See attached sheets from

Earlier this year in May, the Property was before the Board (AP2024-019) at the request of another developer / contract purchaser who was seeking to construct a +/-480,000 sf. high-bay cold storage warehouse. As stated in the attached Opinion by the Board, that project was denied a variance to extend the max. building height from 75′ to 150′, but was granted a variance to reduce the applicable parking requirement from 350 spaces to 115 spaces.

As described herein below, the Applicant seeks a similar parking space variance to construct a building much smaller than both the high-bay warehouse and as shown on the approved 2023 Site Plan.

## Off-Street Parking Requirement

The Applicant is requesting a variance from the Off-Street Parking Requirement for "Warehouse or Wholesale Establishments" which, pursuant to § 22.12 of the Zoning Ordinance, is:

1 space per 1.5 employees on the main shift or 1 space per 1,500 sq. ft GFA, whichever is greater, plus 1 space per 350 sq. ft. GFA of sales and/or office space

As shown and depicted on the attached concept plan the Applicant is currently working on plans for a +/-308,880 sf. warehouse building (the "**Project**"). It is anticipated that the Project will consist of +/-303,690 sf. of warehouse space and +/-5,190 sf. of office space to support the warehouse use.

As applied to the Project, the applicable Off-Street Parking Requirement would require a total of 221 parking spaces; 206 spaces for the warehouse portion of the Project and 15 spaces for the office portion.

As reflected on the current Concept Plan for the Project, a total of 115 parking spaces are proposed.

As also reflected on the Concept Plan for the Project, in addition to the 115 parking spaces there are 120 trailer drops spaces which are essential to the efficient operation of the site.

Also, as shown on the Concept Plan there is room on the site for a potential building expansion of up to +/-180,180 sf. in the future. At that time, additional parking spaces will be required and the sufficiency of the 115 spaces in the "first phase" can be reevaluated.

To require the additional parking spaces necessary to comply with the currently applicable Off-Street Parking Requirement would require the Applicant to either lose a portion of the more important trailer stalls; or construct, at a minimum, an additional +/- 19,000 square feet<sup>1</sup> of paved area (not counting additional drive aisles between the spaces). Both of which would impose an undue burden on the Applicant.

 $<sup>^{\</sup>rm 1}$  Based upon the standard stall dimension of 9' x 20' (180 sf.)

The requested parking space variance is consistent with the operational requirements of this type of use and thus granting the variance would observe the spirit of the Ordinance and secure public safety and welfare. This fact is demonstrated by the Board's approval of similar variances for other projects, including the high-bay warehouse project earlier this year.

In light of the foregoing, Applicant believes it's request for a variance from § 22.12 is justified and should be granted.

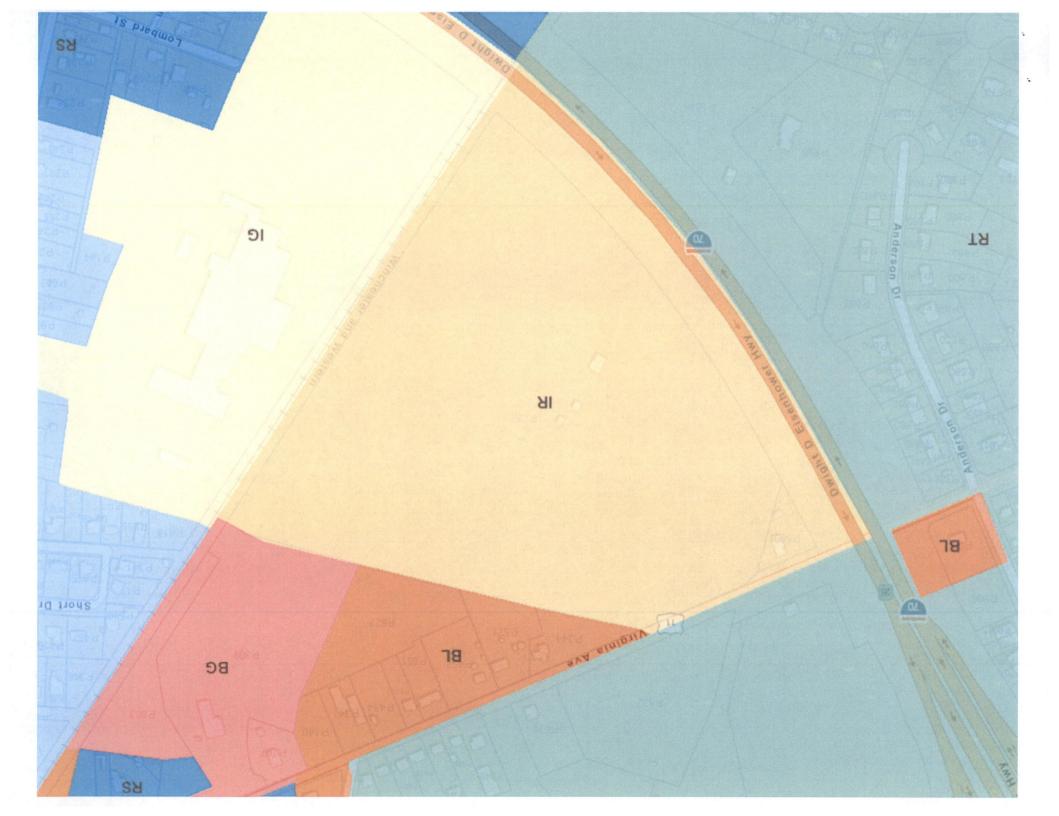
I look forward to discussing the Applicant's Project and the details of the within variance request at the Board's next available meeting.

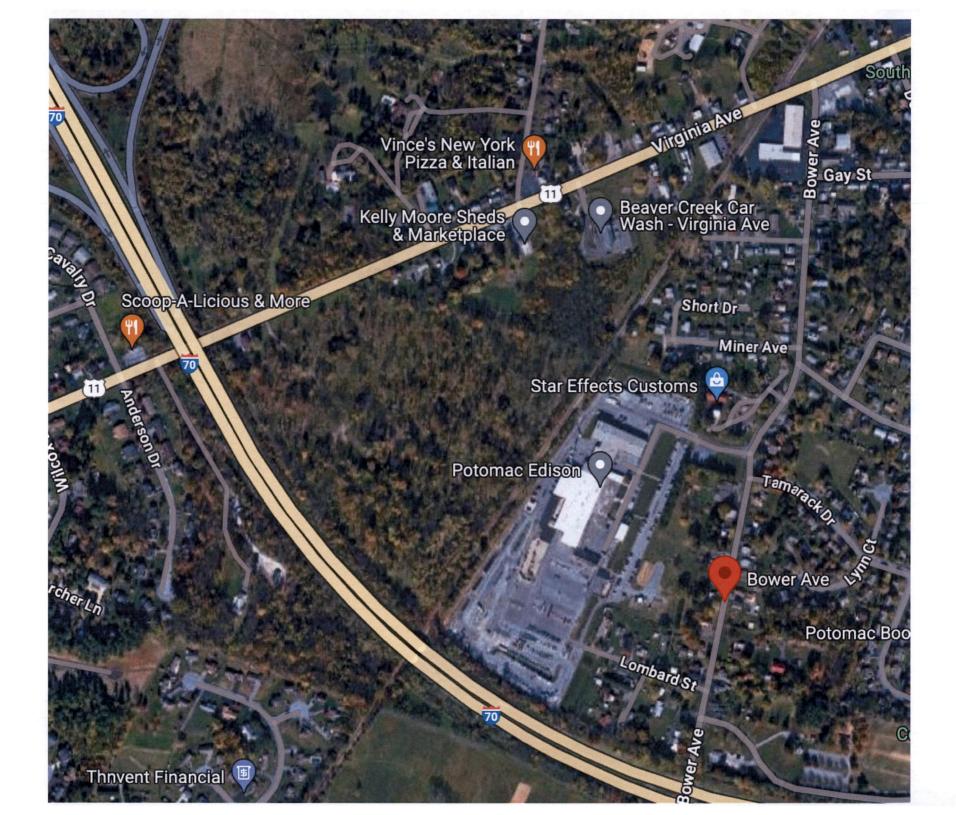
Very truly yours,

JP LAW COMPANY, INC.

Jason M. Divelbiss *Attorney at Law* 

Emdil: jdivelbiss@divelbisslaw.com





	OWNER / DEVELOPERS CERTIFICATION
ID-DIAI-6-A  ID-DIAI-6-A  ID-DIAI-7-B  ID-DI	19th earth allow partners amountain for distring, parting, partners, and another development by the date promoted the bible partners, and responsible personal brothers in the construction project will allow the partners of
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PPROVAL: ASSHINGTON COUNTY DIVISION OF ENGINEERING  6/14/33 BIGHATURE  DATE	ENGINEER / ARCHITECT DESIGN CERTIFICATION  I hereby certify this plans for soil receives and sediment control has been designed in accordance with local evidences. COMAR  26.17.01.07, and Maryland Standards and Specifications for Soil Revision and Sediment Control.
WASHINGTON COUNTY DEPARTMENT OF WATER QUALITY	06-08-2023 43404 Justin T, Doty David Special Asset Color Date RESIL NO. BROWN DECIDE SERVICE SHEET COLOR DATE BEGINN. BROWN DECIDED TO THE DESIL NO. BROWN DECIDED TO THE DECIDE TO THE DECIDED TO THE D
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## SITE PLAN

## **VIRGINIA AVENUE LLC**

SITUATED IN

SITUATE ALONG THE SOUTHERN SIDE OF VIRGINIA AVENUE US ROUTE 11 NORTHEAST OF INTERSTATE 70 AND WEST OF CSX RAILROAD

## WASHINGTON COUNTY, MARYLAND

CLIENT/OWNER/DEVELOPER: VIRGINIA AVENUE L.L.C. 17827 VIRGINIA AVENUE HAGERSTOWN MD 21740

ATTN:TED SHANK EMAIL: TEDSHANK1@AOL.COM PHONE: 301 579,4909

CIVIL ENGINEER / SURVEYOR: FSA INC.

128 SOUTH POTOMAC STREET HAGERSTOWN, MARYLAND 21740

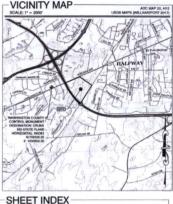
PROJECT MANAGER: JUSTIN DOTY EMAIL: JDOTY@FSA-INC.COM DUPNE 201701 955000



The purpose of this after plan is for the construction of a 488,800 SF wavehouse huilding, trailer parking, employee parking facilities, and associated grading on an undeveloped site. Plan have been prepared in accordance with the Washington County Stormwester Management, Grading, Soll Ercation and Sediment Control Cortinance dated May 3<sup>th</sup>. 2019 and Maryland Stormwester Design Manual. Volumes I and II October 2009, Revised 2009). The project must comply with both requirements. On-site stormwester management

	ESD P	RACTICES S	UMMARY TABI	Æ		
CONSTRUCTION	TYPE	NEW, REDEV	ELOPMENT RE	STORA	TIONS, NE	W
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TYDS	NO.	DA TO STRUCTURE (AG.)	MOPERATORIS DA TO STRUETIME GACO	830s 87F)	FIREN (AC	Fie ACCIPESISED (IN)
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INITIAL SUBMITTAL: 08/19/2022 2<sup>ND</sup> SUBMITTAL: 11/04/2022 3RD SUBMITTAL: 02/07/2023 4TH SUBMITTAL: 05/02/2023 5TH SUBMITTAL: 06/01/2023



ESC	PRAC	TICES SUMM.	ARY TABLE (M	DSHA	ROW)	
CONSTRUC	TON T	PE NEW RED	EVELOPMENT	RESTO	RATION).	NEW
ESD PRAC	TICES	CHAPTER 5 - P	NON STRUCTUR	ALAS	TRUCTUR	ALI
TYPE	NO	STRUCTURE (AG.)	TO STRUCTURE (OA)	RISISH ICP-	KSOs MG. PTI	Pa ADDRESSES (SH)
SUBMERGED (BLAVE), SPETLAND		3.97	0.25	691	0.18	
ORASS SYMLE	A			265	0.01	0.35

MDSHA ACCESS PERMIT NUMEBR: 21APWA016XX







COVER C-001

SHEET 01 OF 30

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#### DIVISION OF PLAN REVIEW & PERMITTING NOTES

- In conformance with the Stormwater Management Ordinance of Washington County, a performance security and executed maintenance agreement shall be required from the developer prior to issuance of any building or grading permit for construction per maintenance agreement shall be required from the developer prior to insustone of any facilities or granding primit for contribution part.

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#### FIRE DEPARTMENT NOTES

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\*EXCEPT: WHERE A LOT AND PROPOSED USE(S) ABUT A RAILROAD OR RAILROAD SIDING, THE SIDE OR REAR YARD SETBACK ABUTTING THE RAILROAD OR RAILROAD SIDING SHALL NOT BE REQUIRED.

SITE DATA	
TAX MAP - GRID - PARCEL	0048-0023-0282
ELECTION DISTRICT	26
ACCOUNT NUMBER	001870
LIBER / FOLIO	03032 / 00230
AREA SUMMARY:	
LOT	33.81 AC.
DISTURBED AREA	1,346,544 SF / 31.00 AC
EXISTING IMPERVIOUS	0 SF / 0 AC (0%)
PROPOSED TOTAL IMPERVIOUS	984.297 SF / 22.60 AC. (67%)
BUILDING SUMMARY:	
FOOTPRINT	489.060 SF
OFFICE SPACE	12,000 SF
WAREHOUSE SPACE	477.060 SF
HEIGHT	50 FT
PROPOSED USE	WAREHOUSE & OFFICE (PERMITTED USE)
HOURS OF OPERATION	24 HOURS A DAY / 7 DAYS A WEEK
FREIGHT/DELIVERY	200 TRUCKS/DAY
ADDRESS ASSIGNMENT	16965 VIRGINIA AVENUE WILLIAMSPORT, MARYLAND 21795
EMPLOYEE SUMMARY:	
OFFICE	26
WAREHOUSE	75 MAX/SHIFT
WATER & SEWER USAGE:	
WATER PROVIDED	CITY OF HAGERSTOWN WATER DIVISION
SEWER PROVIDED	WASHINGTON COUNTY DEPT OF WATER QUALITY
EXISTING ALLOCATION	0 GPD
PROPOSED ALLOCATION	1.200 GPD (6 EDU)
WASTE & RECYCLABLES:	
SOLID WASTE REMOVAL	PRIVATE HAULER: ROLL OFF TRASH COMPACTOR IN BAY
RECYCLE REMOVAL	PRIVATE HAULER: ROLL OFF TRASH COMPACTOR IN BAY
SITE LIGHTING:	
EXISTING	NONE
PROPOSED	POLE & BUILDING MOUNTED
SITE SIGNAGE:	
EXISTING	NONE
PROPOSED	(1) GROUND MOUNTED (80 SF)
WATERSHED:	
NAME	CONDCOCHEAGUE CREEK
NUMBER	02-14-05-04
FEMA PANEL #	24043C0281D & 24043C0282D DATED 08.15.2017
FUNCTIONAL ROAD CLASSIFICATION:	
VIRGINA AVENUE (US 11)	PRINCIPAL ARTERIAL
FOREST CONSERVATION	ONSITE RETENTION EASEMENTS (2.26 AC. 98,445.6 SF) MISC. PLAT, OFFSITE RETENTION (2:1) 24.98 AC

#### PARKING, LOADING & BICYCLE DATA

USE	REQUIREMENT	CALCULATION	REQUIRED	
WAREHOUSE	1 SPACE PER 1,500 SF GFA PLUS 1 SPACE PER 350 GFA OF SALES	477,060 SF / 1,500 SF 12,000 SF / 350 SF	319 SPACES 35 SPACES	
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WETLAND		
FLOODPLAIN		-
SOIL BOUNDARY		•
RAILWAY		
CENTERLINE		
EDGE OF PAVEMENT		
EDGE OF GRAVEL		
CURB		teri
WALL		
GUARD RAIL		
EDGE OF CONCRETE	L	1 14 4 4
BUILDING		
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LATERAL		
MANHOLE	69	8
CLEANOUT	0	•
VALVE	0	
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HOT WATER LINE		HW HW HW
MANHOLE	<b>(9</b>	0
FIRE HYDRANT	poid.	
VALVE	200	<b>▶</b> 2⁴
METER	6	0
WELL	0	0
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ROOF DRAIN LINE		
MANHOLE	EM.	0.
INLETS	EEB (II)	
CLEANOUT	0	•
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UTILITIES GAS LINE		
ELECTRICAL LINE		
FIBER OPTIC LINE		
COMMUNICATION LINE	COMM	COMM
OVERHEAD LINES		
MANHOLE	<b>(b)</b>	<del>(1)</del>
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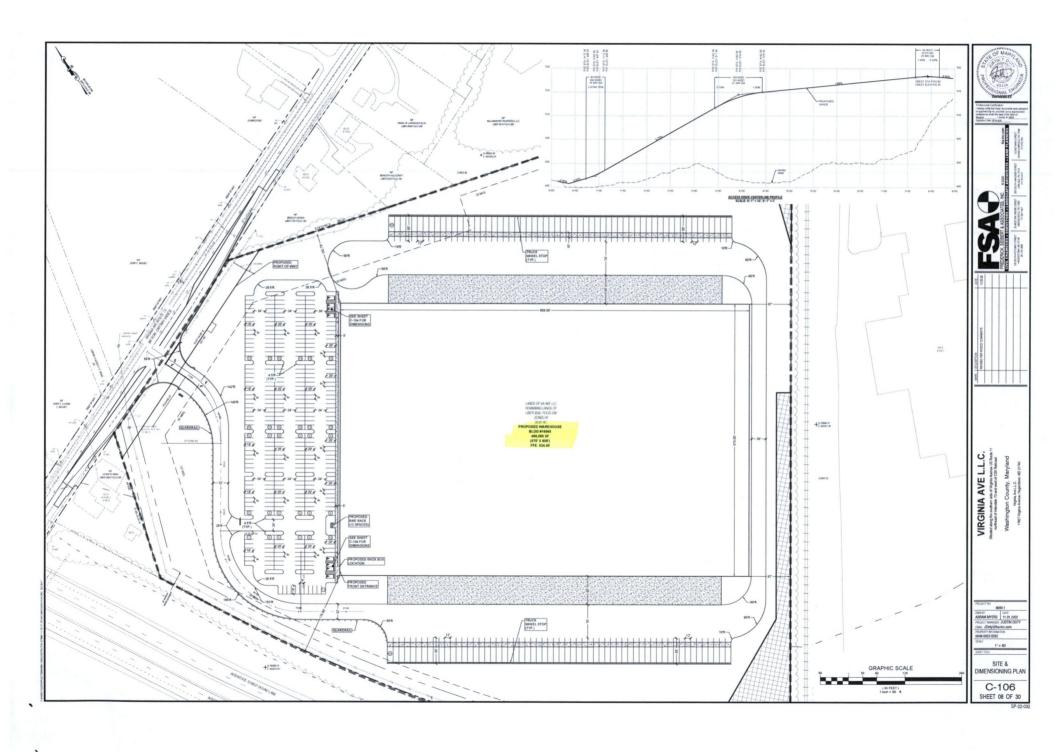
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SCALE N.T.S. GENERAL

SHEET 02 OF 30

NOTES C-002



## BEFORE THE BOARD OF APPEALS FOR WASHINGTON COUNTY, MARYLAND

NEWCOLD READING, LLC

Appeal No.: AP2024-019

Appellant

· \* \*

## **OPINION**

NewCold Reading, LLC (hereinafter "Appellant") requests a variance to reduce the required parking spaces from 350 to 115 parking spaces and a variance to increased maximum height from 75 feet to 150 feet for a proposed high-bay cold storage warehouse at the subject property. The subject property is located at 16965 Virginia Avenue, Hagerstown, Maryland and is zoned Industrial, Restricted. The Board held a public hearing in this matter on May 22, 2024. Appellant was represented by Jason Divelbiss, Esq. at the hearing.

This appeal was heard pursuant to Article 25 of the Zoning Ordinance for Washington County and upon proper notice to the parties and general public as required.

## **Findings of Fact**

Based upon the testimony given, all information and evidence presented, and upon a study of the specific property involved and the neighborhood in which it is located, the Board makes the following findings of fact:

- 1. VA Ave, LLC is the owner of the subject property located at 16965 Virginia Avenue, Hagerstown, Maryland. The subject property is zoned Industrial, Restricted.
- 2. Appellant is the contract purchase of the subject property and potential developer.
- 3. In 2017, the subject property was the subject of a rezoning, changing the zoning classification from Office, Research and Technology to Industrial, Restricted.
  - 4. The subject property consists of approximately 32.108 acres located

adjacent to Interstate 70 on the southeast side of Virginia Avenue. The subject property has 481 feet of road frontage on Virginia Avenue and 1,400 of common boundary on the east side of Interstate 70. The southeastern boundary is approximately 1,480 feet along the CSX railroad line.

- 5. The subject property abuts the Business General and Business local zoning districts to the east and west, the Industrial General to the south and the Residential, Transition district to the west and north.
- 6. Appellant proposes to construct a 480,450 square-foot automated frozen high-bay warehouse building at the subject property. Approximately 467,150 square feet will be used for warehouse space and 13,300 square feet will office space to support the warehouse use. Approximately 255,000 square feet of the warehouse space will be high-bay storage area that will extend up to between 135 and 150 feet in height.
- 7. The proposed operation would have approximately 125 to 140 total employees with a maximum of 35-45 on any shift, with a total of 90 when shifts overlap. Employees will work on five (5) rolling shifts each day. Overlapping will occur approximately two (2) times per day.
- 8. Appellant has developed similar projects in at least three (3) other states as well as internationally. In each project, the high-bay storage was within the 135-to-150-foot range.

## Rationale

The Board has authority to grant a variance upon a showing of practical difficulty or undue hardship. §§ 25.2(c) and 25.56.1 "Practical Difficulty" may be found by the Board when: (1) strict compliance would unreasonably prevent the use of the property for a

<sup>&</sup>lt;sup>11</sup> "When the terms unnecessary hardship (or one of its synonyms) and practical difficulties are framed in the disjunctive ("or"), Maryland courts generally have applied the more restrictive hardship standard to use variances, while applying the less restrictive practical difficulties standard to area variances because use variances are viewed as more drastic departures from zoning requirements." *Belvoir Farms Homeowners Ass'n, Inc. v. North,* 355 Md. 259, 276 n.10 (1999) (citations omitted).

permitted purpose or render conformance unnecessarily burdensome; and (2) denying the variance would do substantial injustice to the applicant and a lesser relaxation than that applied for would not give substantial relief; and (3) granting the variance would observe the spirit of the Ordinance and secure public safety and welfare. § 25.56(A).

Practical difficulty and undue hardship are the result of a property being unique. "'Uniqueness' of a property for zoning purposes requires that the subject property have an inherent characteristic not shared by other properties in the area, i.e., its shape, topography, subsurface condition, environmental factors, historical significance, access or non-access to navigable waters, practical restrictions imposed by abutting properties (such as obstructions) or other similar restrictions." North v. St. Mary's Cnty., 99 Md. App. 502, 514 (1994).)

## Parking Variance

Pursuant to Section 22.12 of the Zoning Ordinance, warehouse or wholesale establishments require "1 space per 1.5 employees on the main shift or 1 space per 1,500 sq. ft. GFA, whichever is greater, plus 1 space per 350 sq. ft. GFA of sales and/or office space." As applied to the proposed project, Appellant would need a total of 350 parking spaces which includes 312 parking spaces for the warehouse and 38 parking spaces for the office. Appellant testified that based on the operation of the proposed facility, there would be a total of 125-150 total employees working in five (5) rolling shifts that overlap. Thus, the project would require far less than the mandated 350 parking spaces.

Appellant also testified that approximately 255,000 square feet of the total area is part of the high bay portion of the warehouse. That leaves approximately 212,000 square feet of actual gross floor area, for which the Ordinance would require 141 parking spaces. The request for 115 parking spaces is only a small departure from this number and therefore reasonable under the circumstances. If Appellant were to comply with the strict requirements for parking, it would need to reduce the number of trailer stalls or install almost one (1) additional acre of paved area for parking. Given the shape of the lot and

proposed use, practical difficulty does exist, and the parking variance should be granted to allow for the most appropriate and efficient design of the subject property.

## Height Variance

Pursuant to Section 13.4 of the Zoning Ordinance, "[no] structure shall exceed seventy-five feet in height, except as provided in Section 23.4. Section 23.4 exempts building height limitations from high density warehousing; however such warehousing is not otherwise defined by the Ordinance. Thus, Appellant seeks a general variance from the height limitations for buildings in the Industrial, Restricted zoning district.

Appellant testified that the building would have a modular look so as to disguise the high-bay storage area from the outside view. The height is necessary to efficiently store frozen food items and reduce cooling and energy costs. If Appellant were to comply with the strict height requirements, it would likely eliminate the operational efficiency sought be achieved in this unique design. As such, the absence of variance relief would be prohibitive for the project. Appellant asserts that all of this supports a finding of practical difficulty that justifies the variance relief.

There was considerable opposition presented by many of the nearby residents and property owners. The express concerns for traffic and noise and asserted that the proposed project was inconsistent with the character of the neighborhood.<sup>2</sup> The Board heard testimony that the proposed building does not resemble anything in the immediate area and would result in a ten (10) story building that everyone can see from their homes. Many of the witnesses were concerned about the disruption to the environment and the negative effect on their property values.

Generally speaking, the Board finds that many of concerns raised are valid given the nature of the project and the surrounding neighborhood. The Board appreciates the

<sup>&</sup>lt;sup>2</sup> The Board was reminded that this was a variance request for a height increase and not a special exception request. The proposed use is already permitted under the Industrial, Restricted zoning classification.

citizens taking time to engage in the process and voice their concerns for what is happening in the community. However, the issue presented is not whether Appellant is permitted to locate a frozen high-bay storage warehouse at the subject property. That has been resolved by the Zoning Ordinance which permits such a use in the Industrial, Restricted zoning district. Instead, it is whether there is justification to grant a variance from the maximum height restrictions for the proposed building.

Having considered all of the testimony and evidence, the Board is concerned that approximately ten (10) stories of warehouse building is to be located among nearby homes. Furthermore, the Board struggles to find the justification for doubling the maximum allowable height for this project in the absence of a showing of uniqueness. Appellant provided a thorough presentation in support of its request, but failed to demonstrate how the property was unique and furthermore, that any such uniqueness related to the need for additional height on the building. Consequently, the Board finds that Appellant has not satisfied the criteria for the height variance and the request should be denied.

Accordingly, the variances to reduce the required parking spaces from 350 to 115 parking spaces for a proposed high-bay cold storage warehouse is GRANTED, by a vote 5 to 0. The variance to increase the maximum height from 75 feet to 150 feet for a proposed high-bay cold storage warehouse is DENIED, by a vote of 4 to 1.

BOARD OF APPEALS

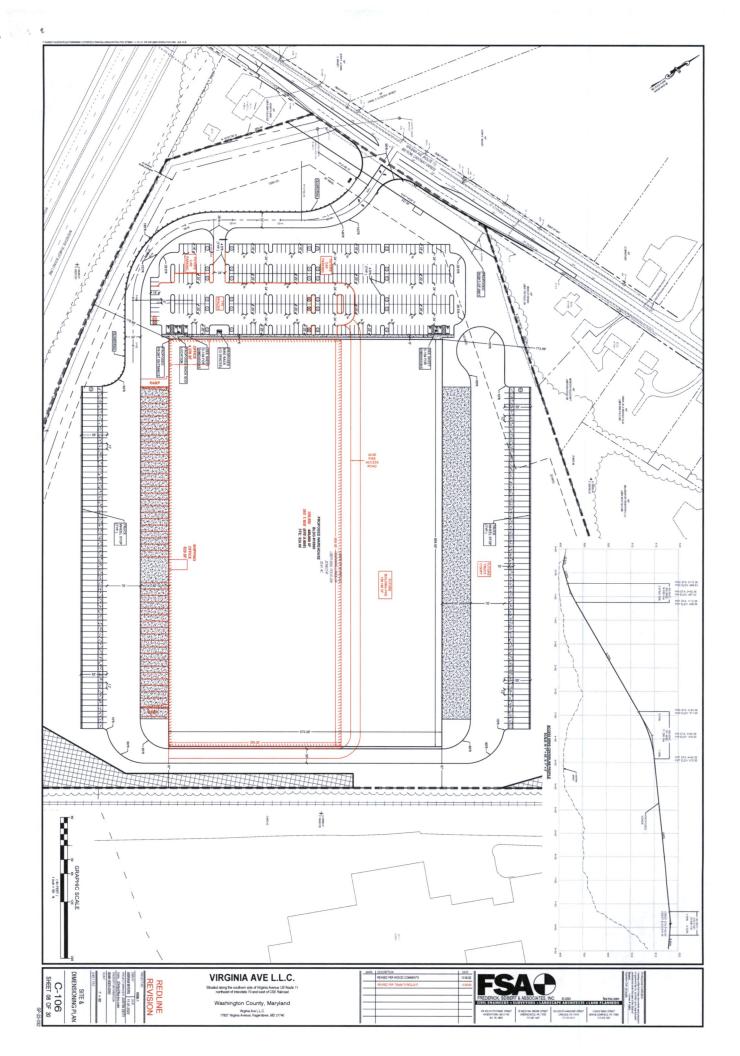
By: Jay Miller, Chair<sup>3</sup>

Date Issued: June 21, 2024

## Notice of Appeal Rights

Any party aggrieved by a final order of the Authority in a contested case, whether such decision is affirmative or negative in form, is entitled to file a petition for judicial review of that order to the Circuit Court for Washington County within thirty (30) days of the date of the order.

<sup>&</sup>lt;sup>3</sup> Mr. Miller was a Board member and served as Chair at the time of the hearing and decision in this matter. His term has since expired, and he is no longer a member of the Board of Appeals.



# BEFORE THE BOARD OF APPEALS FOR WASHINGTON COUNTY, MARYLAND

\*

SFG Properties, LLC \* Appeal No.: AP2024-051

Appellant

\*

\* \* \* \* \* \* \* \* \* \* \*

## **OPINION**

SFG Properties, LLC (hereinafter "Appellant") requests a variance to reduce the required parking spaces from 221 to 115 parking spaces for a proposed warehouse use at the subject property. The subject property is located at 16965 Virginia Avenue, Williamsport, Maryland 21795 and is zoned Industrial, Restricted. The Board held a public hearing in this matter on December 4, 2024. Appellant was represented by Jason Divelbiss, Esq. at the hearing.

This appeal was heard pursuant to Article 25 of the Zoning Ordinance for Washington County and upon proper notice to the parties and general public as required.

## **Findings of Fact**

Based upon the testimony given, all information and evidence presented, and upon a study of the specific property involved and the neighborhood in which it is located, the Board makes the following findings of fact:

- 1. VA AVE, LLC is the owner of the subject property located 19695 Virginia Avenue, Williamsport, Maryland. The subject property is zoned Industrial, Restricted.
- 2. Appellant is the contract purchaser of the subject property and potential developer.
- 3. In 2017, the subject property was the subject of a rezoning, changing the zoning classification from Office, Research and Technology to Industrial, Restricted.

- 4. The subject property consists of approximately 32.108 acres located adjacent to Interstate 70 on the southeast side of Virginia. The subject property has 481 feet of road frontage on Virginia Avenue and 1,400 of common boundary on the east side of Interstate 70. The southeastern boundary is approximately 1,480 feet along the CSX railroad line.
- 5. The subject property abuts the Business General and Business Local zoning districts to the east and west, the Industrial General zoning district to the south and the Residential, Transition zoning district to the west and north.
- 6. Appellant proposes to construct a 308,880 square foot warehouse building including 303,690 square feet dedicated to warehouse space and 5,190 square feet for office space to support the warehouse use.
- 7. The proposed design does not utilize all buildable area at the property and Appellant hopes to expand in the future.
- 8. Appellant expects to have approximately 30-36 total employees and staff for the warehouse operation.
- 9. The property was the subject of an appeal for variances to increase building height and to reduce required parking in Case No. AP2024-019.<sup>1</sup> The Board ultimately granted a reduction in required parking from 350 spaces to 115 spaces but denied the height variance request and the project did not move forward.
  - 10. There was no opposition presented to this appeal.

## Rationale

The Board has authority to grant a variance upon a showing of practical difficulty or undue hardship as set forth in Section 25.2 and 25.56 of the Ordinance.<sup>2</sup> "Practical

<sup>&</sup>lt;sup>1</sup> The Appellant in that case was a different entity, seeking to construct a high-bay cold storage warehouse at the subject property.

<sup>&</sup>lt;sup>2</sup> "When the terms unnecessary hardship (or one of its synonyms) and practical difficulty are framed in the disjunctive ("or"), Maryland courts generally have applied the more restrictive hardship standard to use

Difficulty" may be found by the Board when: (1) strict compliance would unreasonably prevent the use of the property for a permitted purpose or render conformance unnecessarily burdensome; and (2) denying the variance would do substantial injustice to the applicant and a lesser relaxation than that applied for would not give substantial relief; and (3) granting the variance would observe the spirit of the Ordinance and secure public safety and welfare. Section 25.56(A).

Practical difficulty and undue hardship are typically the result of a property being unique. "'Uniqueness' of a property for zoning purposes requires that the subject property have an inherent characteristic not shared by other properties in the area, i.e., its shape, topography, subsurface condition, environmental factors, historical significance, access or non-access to navigable waters, practical restrictions imposed by abutting properties (such as obstructions) or other similar restrictions." *North v St. Mary's Cnty.*, 99 Md.App. 502, 514 (1994).

Pursuant to Section 22.12 of the Zoning Ordinance, warehouse or wholesale establishments require "1 space per 1.5 employees on the main shift or 1 space per 1,500 sq. ft. GFA, whichever is greater, plus 1 space per 350 sq. ft GFA of sales and/or office space." As applied to the proposed project, Appellant would need a total of 221 parking spaces which includes 206 parking spaces for the warehouse and 15 parking spaces for the office area. Appellant is seeking to reduce the required parking spaces to 115 for the proposed warehouse.

Appellant presented testimony that the required parking spaces greatly outnumbers the need of the end user at this property. In fact, even the reduced number requested is still almost three (3) times that which would be necessary for the 30 to 36 employees working in the warehouse. Appellant also noted that in order to account for

variances, while applying the less restrictive practical difficulty standard to area variances because use variances are viewed as more drastic departures from zoning requirements." *Belvoir Farms Homeowners Ass'n, Inc. v North,* 355 Md. 259, 276 n. 10 (1999) (citations omitted)

221 parking spaces, an additional 19,000 square feet of the property would have to be

paved. Even with the possibility of warehouse expansion in the unused area behind the

proposed building, Appellant would not require the number of parking spaces imposed

by the Ordinance. Like other warehouse projects this Board has considered, truck access

to loading areas and trailer drop areas is crucial to the operation and require significant

exterior space. In order to comply with the Ordinance requirements, Appellant would

either need to reduce those vital areas or increase considerably, the paved surface area

surrounding the facility. The former creates the likelihood for reduce efficiency and

productivity from the intended use and the latter is environmentally irresponsible. The

Board finds that strict compliance would serve no practical benefit and results in

elevating form over substance in this case. The required parking spaces would be

unnecessarily burdensome and prevent a permitted use on otherwise usable portions of

the subject property. For all these reasons, we conclude that the grant of variance relief

secures public safety and welfare and upholds the spirit of the Ordinance.

Accordingly, the request for a variance to reduce the required parking spaces from

221 to 115 parking spaces for a proposed warehouse use at the subject property is hereby

GRANTED, by a vote of 5 to 0. The variance is granted subject to the standard condition

that the use is consistent with the testimony and evidence presented during the hearing

before the Board.

BOARD OF APPEALS

By: Tracie Felker, Chair

Date Issued: December 10, 2024

Notice of Appeal Rights

Any party aggrieved by a final order of the Authority in a contested case, whether such decision is affirmative or negative in form, is entitled to file a petition for judicial review of that order to the Circuit

Court for Washington County within thirty (30) days of the date of the order.

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